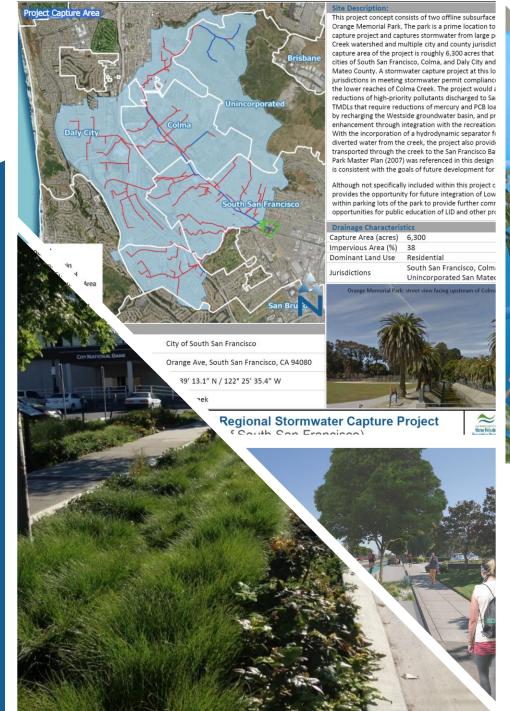


# Exploring Green Infrastructure Funding & Financing Options

Stormwater Committee Meeting March 17, 2022

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SAN MATEO COUNTYWIDE

WATER POLLUTION PREVENTION PROGRAM

Clean Water. Healthy Community.

### Agenda

- Overview: Regional Stormwater Management
- Primary Challenge: Funding GSI Investments
- Funding & Financing Options
- Stormwater Committee Input on Next Steps
- > Q&A





Clean Water. Healthy Community.



# REGIONAL-SCALE STORMWATER MANAGEMENT - OVERVIEW -



### Regulatory Requirements

#### Municipal Regional Permit

- New Development LID/GSI
- ➤ Tentative Order GSI Retrofit Numeric Requirements
- PCBs and Mercury TMDL
- Other TMDLs and pollutant reduction goals

California Regional Water Quality Control Board San Francisco Bay Region Municipal Regional Stormwater NPDES Permit

> Order No. R2-2015-0049 NPDES Permit No. CAS612008 November 19, 2015



### Multi-Scale Stormwater Management







## A PRIMARY CHALLENGE - HOW TO FUND GSI INVESTMENTS -



### Funding Capital & Maintenance

#### Capital Construction Costs



#### Ongoing O&M Costs



### Capital Investments

Funding & Financing Capital Costs – Variety of Options



- Stormwater & other fees
- > Bonds
- Enhanced Infrastructure Financing District
- State Revolving Fund loans
- > WIFIA loans

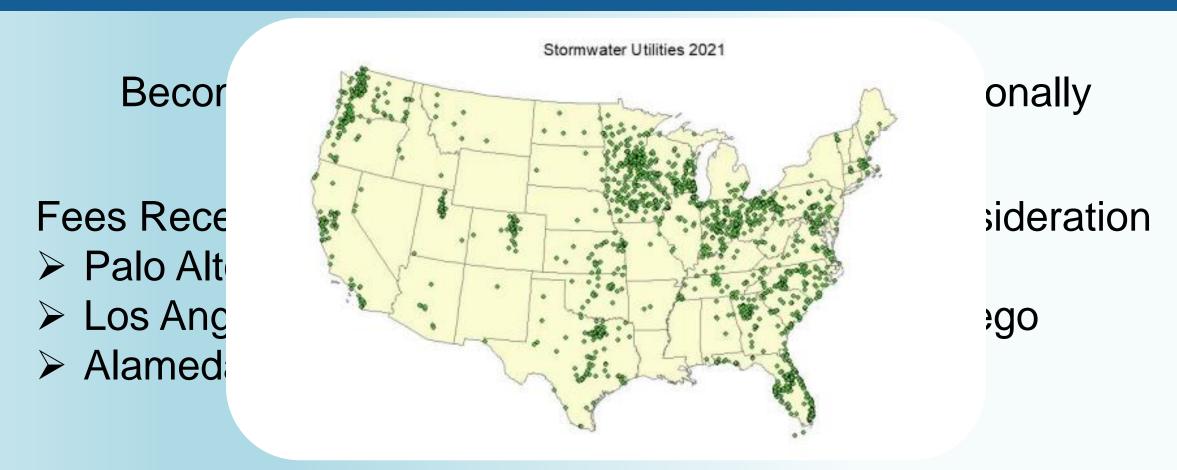
### Ongoing O&M

Funding Maintenance Costs – Fewer Options



- Stormwater fee
- Water & sewer rates

#### Stormwater Fees



Nationwide: >1,800 stormwater utilities as of 2021

(Western Kentucky University Stormwater Utility Survey 2021)

### Preview: Stormwater Committee Input

Which mix of funding and financing options should be explored further?

#### Further exploration:

- 1) What is C/CAG's role on identified funding and financing approaches?
- 2) What are the experiences of other cities, counties, districts that have taken these approaches?

# POTENTIAL SOLUTIONS - FUNDING & FINANCING OPTIONS -



### Hypo: Investing in Regional GSI

### Hypothetical spending plan over the next 20 years

- >\$150M in regional-scale
- > \$28.5M in parcel-scale
- > \$71M in O&M

Total = \$250M

#### **Exploring PayGo vs. Debt**

- >Assume \$10M in annual revenue
- ➤ PayGo shortfall to meet spending plan until year 12
- ➤ Debt finance \$178.5M in capital costs meets spending plan in year 1



#### Exploring a Portfolio of Funding & Financing Options

#### **Funding Options**

- Non-balloted stormwater fees
- Enhanced infrastructure financing district/tax increment revenue
- ➤ Water rates
- Wastewater rates

#### **Financing Options**

- Revenue bonds
- General obligation bonds
- Clean Water State Revolving Fund Loans
- Water Infrastructure Finance and Innovation Act Loans



### Option 1 - Preferred

#### Explore a Non-balloted Stormwater Fee Paired with an Enhanced Infrastructure Financing District

#### **Advantages**

- Funds ongoing O&M
- Secures future financing mechanisms, e.g., bonds and loans, to pay for capital investments
- EIFD tax increment revenues supplement stormwater fees for capital projects
- EIFDs have additional bonding authorities
- Potentially less expensive than a balloted measure
- Potentially adopted on a shorter timeline than a balloted measure

#### <u>Challenges</u>

- > A new approach
- Needs early involvement of Prop 218 legal counsel to ensure thorough and transparent review



### Option 2

#### Explore a Balloted Stormwater Fee

#### **Advantages**

- Funds ongoing O&M
- Secures future financing mechanisms, e.g., bonds and loans, to pay for capital investments
- Potential to coordinate with Flood and Sea Level Rise Resiliency District's ballot measure

#### **Challenges**

- May be more expensive than nonballoted fee
- May take longer to adopt compared with a non-balloted fee
- Capital projects would not have supplemental revenue from tax increment



### Option 3

#### Develop an Alternative Funding & Financing Mix

#### **Possible Alternatives**

- Balloted fee paired with EIFD
- Balloted fee paired with water and/or wastewater rates
- Non-balloted fee

- Non-balloted fee paired with water and/or wastewater rates
- Water and/or wastewater rates
- > EIFD



# NEXT STEPS - EXPLORING FURTHER -



### Spending Plan Considerations



- ➤ Is this the level of spending that is desired/needed?
- Can you raise the level of revenue needed?
- Can you capture 1% of tax increment (or more) from local cities to have a long term sustainable source of revenue that grows over time?

### Preview: Stormwater Committee Input

Which mix of funding and financing options should be explored further?

#### Further exploration:

- 1) What is C/CAG's role on identified funding and financing approaches?
- 2) What are the experiences of other cities, counties, districts that have taken these approaches?

