# MRP Provision C.12.c. Program for PCBs Control Measure Implementation in Old Industrial Areas Update

### C/CAG Stormwater Committee Meeting January 19, 2023

Jon Konnan, EOA, Inc.



# **Overview of Presentation**

- Permit Requirements
- Overview of Available PCBs Control Measures
- SM County Permittee Old Industrial PCBs Work Group
- Control Measures Plan Framework
- Proposed Enhanced Program to Address Properties with PCBs
- Schedule



### C.12.c. Permit Requirements

 New provision: mandatory 445 acres treated or 81 grams per year PCBs load reduction in SM County by end of permit term

• Interchangeable - conversion assumes 70% efficiency

- Submit plans & schedules by March 31 including:
  - Descriptions of control measures
  - Maps showing locations of controls
  - Acreage treated by controls



#### PCBs Control Measures & Load Reduction Efficiencies

> Redevelopment (99%) (+ progressive policies for adjacent ROW) > Green streets, regional SW capture, other treatment (70%) > Full trash capture devices (14% - 20%) > Source property referral (highly cost-effective relatively) > Enhanced municipal O&M (varies) > Stormwater diversion to sanitary sewer (91%) > Proposed new program: address properties with moderate PCBs (81%)

#### SM County Permittee Old Industrial PCBs Work Group

- Nine agencies with more than 90% of old industrial land use in San County
- Convened about a year ago, met four times to-date
- Private properties are sources but PCBs containing sediments spread throughout urban landscape over many decades
- Try to address sources on properties, not apply Band-Aid by treating runoff in the public right-of-way
- Work with private property owners to turn off tap
- MRP 3: due to new requirements, Permittees will need to play greater role in taking actions to address PCBs than previous permit terms.



#### SM County Permittee Old Industrial PCBs Work Group

Municipality	2002 Old Industrial (acres)	Current Old Industrial (acres)	
South San Francisco	1420	1133	
Brisbane	770	761	
San Mateo County	568	562	
Redwood City	465	445	
San Carlos	395	354	
Burlingame	345	338	
Menlo Park	377	337	
San Mateo	263	238	
East Palo Alto	128	115	
San Bruno	81	76	
Millbrae	59	59	
Foster City	52	49	
Belmont	46	44	
Daly City	34	34	
Colma	16	16	
Woodside	6	6	
Hillsborough	3	3	
Atherton	1	1	
	5029	4571	







# **Control Measures Plan Framework**

- Step 1: work with Permittees to estimate benefits of actions already planned or anticipated
  - Redevelopment, green streets, regional projects, full trash capture
  - Make assumptions about benefits from each by end of permit term
  - Compare to C.12.c. requirement



# Closing the Gap

- Step 2: Identify gap to bridge by end of permit term
- Step 3: Identify scenarios to address the gap
  - Proposed new program: ID & address properties with moderate PCBs
  - Others? ...no good options for new actions
  - Treatment of stormwater is only alternative with certainty
    - Expensive and difficult to accomplish in old industrial areas



#### Scenario for Compliance

Control Measure	Assumptions	Preliminary Estimate of PCBs Loads Reduced (g/yr)
Green Stormwater Infrastructure	Projected C.3 Regulated Projects in old industrial land use (404 acres)	52
	Projected C.3 Regulated Projects in moderate PCBs areas outside of old industrial land use (242 acres)	7
	C.3 Regulated Projects in old industrial land use and moderate PCBs areas between MRP 2 and 3	8
	Orange Memorial Park regional stormwater capture project	10
	Projected C.3.j. retrofit target implemented in old industrial land use and moderate PCBs areas (2 acres)	0.5
Large Full Trash Capture	Projected large FTC devices installed (10 acres of old industrial land use treated).	1
Moderate PCBs Property Abatement	400 acres of high-priority properties investigated resulting in 100 acres of moderate PCBs properties identified and abated.	11
	Total	89

SAN MATED COUNTYWIDE Water Pollution Prevention Program Clean Water. Healthy Community.

MRP 3.0 requirement for PCBs load reduction in SM County old industrial land use areas

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## Addressing Properties with PCBs

- Focus on "turning off the tap"
  - High PCBs (≥ 1 ppm in sediments)
    - Continue existing program
    - Abatement as appropriate refer properties to state for additional investigation and cleanup
  - Moderate PCBs (≥ 0.2 ppm but < 1 ppm)</li>
    - Proposed new program to supplement existing program
    - Abatement Permittees take lead working with property owners to reduce PCBs discharges



- Examples of potential on-site sediment controls
  - Remove any obvious sources as possible
  - Inlet filters
  - Cleanouts of inlets/sumps/laterals that connect to MS4
  - Perimeter controls (fiber rolls, wattles, berms, etc.)
  - On-site sweeping



- Monitoring data essential
  - Actions need to be based on real sampling data
  - Existing data and new monitoring



- Integrate with existing inspections
  - Requires on-site access, integrate with other efforts
    - Business inspections
    - On-site trash assessments per separate MRP requirement to ensure private properties have low generation
  - Inspectors take advantage of existing relationships or build new relationships.
  - If politely persistent site access may generally be granted.
  - Would be granted permission for sampling as well?



- Goal: show that Permittees are expanding efforts to address
  PCBs and doing what can be done within reason
- Added benefit could improve rate of high PCBs property referrals to Water Board for cleanup
- Old industrial PCBs workgroup reaction
  - Will be challenging for Permittees to provide access to properties and take lead on actions to prevent PCBs sediments from being discharged
- Relationship with business community very important



- Consider updating / beefing up ordinances over time?
- If property owners uncooperative and all else fails, consider trying to obtain warrants
  - Would depend on circumstances and potential for PCBs discharges.
- Can't be sure that this proposed moderate PCBs program will close gap - breaking new ground



## Schedule

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Jan 19

#### Updated presentation to SW Committee

Jan 27

Draft summary document to Permittees for review/feedback (two weeks)

Feb 24

Draft Old Industrial Area Control Measures Plan to Permittees for review/comment (three weeks)

Mar 17 Permittee comments due

Mar 31 Submit final Old Industrial Area Control Measure Plan to Regional Water Board





### **Evolution of PCBs/GSI MRP Requirements**

- MRP 2 had numeric target for PCBs reduction by 2040 via GSI
  - Superseded by new MRP 3 provisions
    - C.3.j. numeric retrofit targets for GSI
    - C.12.c. numeric PCBs load reductions (using any control method)
- GSI and PCBs decoupled in MRP 3

