Town of Woodside

LOCAL ROADWAY SAFETY PLAN

DRAFT

MARCH 2024

TABLE OF CONTENTS

List of Figures	2
List of Tables	2
Appendices	2
Acknowledgments	3
C/CAG Project Management Team	3
Advisory Group Members	3
Local Jurisdiction Representatives	3
Partner Agency Representatives	3
Consultant Team	1
Kittelson & Associates, Inc	1
Safe Streets Research & Consulting	1
Circlepoint	1
Glossary of Terms	1
Introduction	2
Contents	2
Vision & Goals	3
Plan Development	3
Existing Safety Efforts	3
Safety Partners	4
Community Engagement and Input	5
Engagement Timeline and Events	5
Online Map Survey	6
Phase 2 Community Engagement Feedback	8
Crash Data & Trends	9
Emphasis Areas	9
Countywide High Injury Network	13
Project Identification & Prioritization	15
Methodology	15
Social Equity	17
Results	17
Improvements – Engineering, Policy & Programs	22
Project Scopes	22

lr	mplementation & Monitoring	. 30
	Long-Term or Ongoing Actions	27
	Near-Term Improvements	26
	Proposed Policy, Program, and Guidelines Recommendations	26
	Engineering Countermeasure Toolbox	23

LIST OF FIGURES

Figure 1. A pop-up event held by the project team at the Woodside Public Library	4
Figure 2. Online Map Survey Tool	6
Figure 3. Webmap Comments in Woodside	7
Figure 4. Countywide HIN within the Town of Woodside	14
Figure 5. Pedestrian Prioritization Factor/Criteria Weighting (Sum to 100 Percent)	15
Figure 6. Bicycle Prioritization Factor/Criteria Weighting (Sum to 100 Percent)	16
Figure 7. Motor Vehicle Prioritization Factor/Criteria Weighting (Sum to 100 Percent)	16
Figure 8: Woodside Priority Locations	21

LIST OF TABLES

Table 1. Town of Woodside Safety Policies, Plans, Guidelines, Standards, and Programs	3
Table 2. Community Engagement Phases and Events	5
Table 3. Countywide HIN Segments in Woodside	
Table 4. Priority Locations	
Table 5. Town of Woodside Countermeasure Toolbox	
Table 6. Town of Woodside Policy and Program Recommendations	26
Table 7. Town of Woodside Goals and Measures of Success	30

APPENDICES

Appendix A Jurisdiction-Specific Analysis

Appendix B Phase 2 Engagement Comments

Appendix C Jurisdiction-Specific Analysis

Appendix D

Prioritization Results

Appendix E Project Scopes

ACKNOWLEDGMENTS

C/CAG Project Management Team

Jeff Lacap

Eva Gaye

Advisory Group Members

LOCAL JURISDICTION REPRESENTATIVES

Robert Ovadia, Town of Atherton

Matt Hoang, City of Belmont

Tracy Scramaglia, City of Belmont

Karen Kinser, City of Brisbane

Tomas Santoyo, City of Brisbane

Andrew Wong, City of Burlingame

Abdulkader Hashem, Town of Colma

Richard Chiu, Jr.; City of Daly City

Irene Chiu, City of East Palo Alto

Humza Javed, City of East Palo Alto

Anwar Mirza, City of East Palo Alto

Justin Lai, City of Foster City

Francine Magno, City of Foster City

Amy Zhou, City of Foster City

Maz Bozorginia, City of Half Moon Bay

Jonathan Woo, City of Half Moon Bay

Paul Willis, Town of Hillsborough

Matthew Hui, City of Menlo Park

Sam Bautista, City of Millbrae

Lisa Peterson, City of Pacifica

Howard Young, Town of Portola Valley

Malahat Owrang, City of Redwood City

Hae Won, City of San Bruno

Harry Yip, City of San Bruno

Hanieh Houshmandi, City of San Carlos

Steven Machida, City of San Carlos

Bethany Lopez, City of San Mateo

Azalea Mitch, City of San Mateo

Jeff Chou, City of South San Francisco

Matthew Ruble, City of South San Francisco

Yazdan Emrani, Town of Woodside

Sindhi Mekala, Town of Woodside

Diana Shu, County of San Mateo

PARTNER AGENCY REPRESENTATIVES

Mackenzie Crouch, California Highway Patrol

Greg Currey, Caltrans

Joel Slavit, County of San Mateo Office of Sustainability

Bryan Redmond, Metropolitan Transportation
Commission

Jess Manzi, SamTrans

Theresa Vallez-Kelly, San Mateo County Office of Education

Liz Sanchez, San Mateo County Health

Anthony Montes, Silicon Valley Bicycle Commission

Consultant Team

KITTELSON & ASSOCIATES, INC.

Mike Alston

Matt Braughton

Laurence Lewis

Grace Carsky

Michael Ruiz-Leon

Doreen Gui

SAFE STREETS RESEARCH & CONSULTING

Rebecca Sanders

Brian Almdale

CIRCLEPOINT

Stacey Miller

Ivy Morrison

GLOSSARY OF TERMS

Countermeasures are engineering infrastructure improvements that can be implemented to reduce the risk of collisions.

Emphasis Areas represent types of roadway users, locations, or collisions with safety issues identified based on local trends that merit special focus in the Town's approach to reducing fatal and severe injury collisions.

Local Roadway Safety Plans, or LRSPs, are documents that provide local-level assessments of roadway safety and identify locations and strategies to improve safety on local roadways.

Crash Severity is defined by the guidelines established by the Model Minimum Uniform Crash Criteria (MMUCC, Fifth Edition) and is a functional measure of the injury severity for any person involved in the crash.

- Fatal Collision [K] is death because of an injury sustained in a collision or an injury resulting in death within 30 days of the collision.
- Severe Injury [A] is an injury other than a fatal injury which results in broken bones, dislocated or distorted limbs, severe lacerations, or unconsciousness at or when taken from the collision scene. It does not include minor laceration.
- Other Visible Injury [B] includes bruises (discolored or swollen); places where the body has received a
 blow (black eyes and bloody noses); and abrasions (areas of the skin where the surface is roughened or
 blotchy by scratching or rubbing which includes skinned shins, knuckles, knees, and elbows).
- Complaint of Pain [C] classification could contain authentic internal or other non-visible injuries and fraudulent claims of injury. This includes: 1. Persons who seem dazed, confused, or incoherent (unless such behavior can be attributed to intoxication, extreme age, illness, or mental infirmities). 2. Persons who are limping but do not have visible injuries; 3. Any person who is known to have been unconscious because of the collision, although it appears he/she has recovered; 4. People who say they want to be listed as injured do not appear to be so.
- Property Damage Only [O] Collision is a noninjury motor vehicle traffic collision which results in property damage.

Highway Safety Improvement Program (HSIP) is one of the nation's core federal-aid programs. Caltrans administers HSIP funds in the state of California and splits the state share of HSIP funds between State HSIP (for state highways) and local HSIP (for local roads). The latter is administered through a call for projects biennially.

Primary Collision Factors (PCFs) convey the violation or underlying causal factor for a collision. Although there are often multiple causal factors, a reporting officer at the scene of a collision indicates a single relevant PCF related to a California Vehicle Code violation.

Safe Streets for All (SS4A) is a federal discretionary grant program created by the 2021 Bipartisan Infrastructure Law with \$5 billion in appropriated funds for 2022 through 2026.

Safe System Approach is a layered method for roadway safety promoted by the FHWA. This approach uses redundancies to anticipate mistakes and minimize injury. For more, visit https://safety.fhwa.dot.gov/zerodeaths/docs/FHWA SafeSystem Brochure V9 508 200717.pdf.

Safety Partners are agencies, government bodies, businesses, and community groups that the Town can work with to plan, promote, and implement safety projects.

Strategies are non-engineering tools that can help address road user behavior, improve emergency services, and build a culture of safety.

Systemic safety defines an analysis and improvement approach based on roadway and environmental factors correlated with crash risk (rather than targeting locations solely on documented crash history). The approach takes a broad view to evaluate risk across an entire roadway system.

INTRODUCTION

This chapter serves as a standalone local roadway safety plan (LRSP) for the Town of Woodside. It was developed concurrently with the Countywide LRSP; therefore, some discussion will refer back to the Countywide LRSP to avoid redundancy.

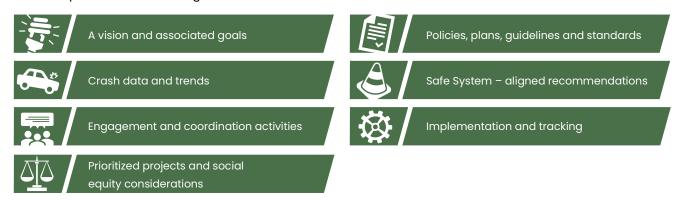
However, because every community has unique safety challenges, this LRSP includes individually tailored emphasis areas, crash trends, prioritized project lists, project scope recommendations, Safe System-aligned recommendations, and implementation/monitoring recommendations. A living document, this LRSP is designed to be flexible and responsive to evolving community needs. The Town will revisit and update this LRSP at least every five years.

The Town of Woodside has a 2023 population of 5,128 per California Department of Finance. The town has 45 total centerline miles per Caltrans 2022 California Public Road Data. From 2018 through 2022, there were 185 reported crashes on surface streets in the Town and 44 fatal/severe injury crashes. In that time period, pedestrians were involved in 1 percent of all reported crashes and 2 percent of fatal/severe injury crashes. Bicyclists were involved in 39 percent of all reported crashes and 48 percent of fatal/severe injury crashes. The LRSP provides Safe System-aligned strategies tailored to Woodside's crash history and local priorities, as well as performance measures to evaluate progress.

This LRSP was informed by technical analysis as well as from input from key stakeholders and the general public. The following sections describe the plan development and recommendations.

Contents

This LRSP provides the following:



Upon Council adoption and affirmation of the plan's vision and goals in 2024, this plan will be posted online by the Town for public viewing.

VISION & GOALS

The Town of Woodside vision for roadway safety is:

Achieve 50 percent reduction in fatal and severe injury crashes by 2050.

To support this vision, the Town has established the following goals:

- Regularly review crash history and community needs to identify and prioritize opportunities to reduce crash risk for roadway users of all ages and abilities.
- 2. Reduce the number of annual fatal and severe injury crashes across all public Town roadways.
- 3. Implement safety countermeasures systemically to target emphasis areas.
- 4. Partner with other local agencies to incorporate roadway safety into all actions.
- 5. Provide opportunities for citizen engagement in identifying issues and inform solutions for roadway safety across the community.
- 6. Embrace the Safe System approach to promote engineering and non-engineering strategies in the community.
- 7. Identify opportunities to incorporate social equity into safety improvements.
- 8. Monitor implementation to track progress towards goals.

PLAN DEVELOPMENT

Existing Safety Efforts

This LRSP relies on Woodside's solid foundation of plans, policies, and programs that support safe, equitable mobility in the town. For a list of the Town of Woodside's existing initiatives and ongoing efforts to build a Safe System, see Table 1:

Table 1. Town of Woodside Safety Policies, Plans, Guidelines, Standards, and Programs

Program Name	Program Description	Safe System Elements
San Mateo C/CAG Safe Routes to School (SR2S) Program Guide	The SR2S program works to make it easier and safer for students to walk and bike to school. C/CAG partners with the County Office of Education to increase biking and walking and safe travel to school. Annual reports summarize schools' participation.	Safe Roads Safe Speeds Safe Road Users
Roadway lighting and conspicuity improvements	The Town has made or will make the following lighting and conspicuity enhancements: Installed lighted crosswalks Made striping improvements Added pedestrian markings where applicable Increased pedestrian warning signs	Safe Roads, Safe Road Users, Safe Vehicles

Program Name	Program Description	Safe System Elements
General roadway	The Town has made or will make the following general design	Safe Roads,
design	improvements:	Safe Vehicles,
improvements	Added curb ramps	Safe Speeds
	 Added pathways 	
	 Reduced crosswalk lengths where appropriate 	

Safety Partners

A variety of agency staff and community partners were involved throughout the development of this LRSP and played an integral role in identifying priorities, providing local context, and reviewing the existing conditions analysis. Many of the strategies identified in this plan will require coordination with these partners and their support of Woodside's effort to create a culture of roadway safety. While additional partners may be identified in the future, those involved in development of the LRSP include:

- City/County Association of Governments of San Mateo County (C/CAG)
- County Public Health
- Office of Sustainability
- San Mateo County Office of Education (SMCOE)
- San Mateo County Transportation Authority (SMCTA)
- California Highway Patrol
- Metropolitan Transportation Commission (MTC)
- Silicon Valley Bicycle Coalition (SVBC)
- Caltrans
- San Mateo County Sheriff's Office



Community Engagement and Input

This LRSP includes community members' experiences and concerns gathered from project team hosted pop-up events and an interactive webmap.

ENGAGEMENT TIMELINE AND EVENTS

The project team hosted a series of public engagement events countywide to support the concurrent development of the Countywide LRSP and of the Town's plan. These events focus on jurisdiction-specific issues and on countywide concerns. The table below lists the events, organized by themed engagement phases, and is followed by the community input themes we heard.

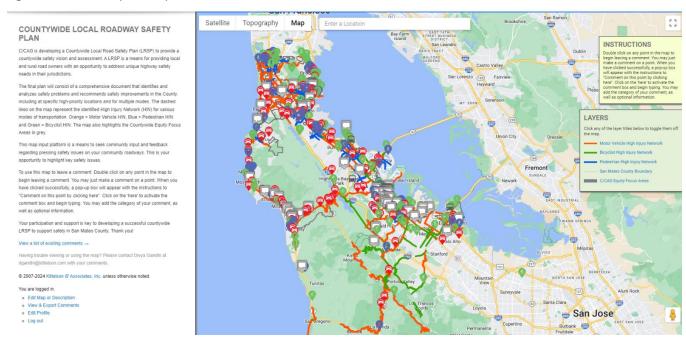
Table 2. Community Engagement Phases and Events

Date	Event	Location	
August 10, 2023	Countywide Virtual Kickoff Meeting: Shared the purpose and timing of the plan	Virtual meeting (recorded and posted to plan website)	
August 16, 2023	Phase 1 Pop-up/Tabling Event:	East Palo Alto	
August 19, 2023	Shared crash data analysis; received input on locations and	Half Moon Bay Farmers Market	
August 20, 2023	safety concerns	Foster City Summer Days	
August 27, 2023		San Carlos Block Party	
August – September, 2023	Phase I Concurrent Online Input	Online webmap (countywide input)	
December 17, 2023	Phase 2 Pop-up/Tabling Event:	Belmont Farmers' Market	
December 20, 2023	Shared draft prioritized locations and types of engineering	Woodside Public Library	
January 9, 2024	recommendations; received	Colma BART Station	
January 16, 2024	comments on locations and votes/input on types of treatments	Atherton Library	
January 18, 2024	and desired locations	Brisbane Farmers' Market	
February 7, 2024		Portola Valley Bicycle, Pedestrian, & Traffic Safety Committee	
March – April 2024	Phase 3 Draft Plan Share the draft plan publicly on the project website, through electronic distribution channels, and with presentations to C/CAG Committees and the Board.	Various	

ONLINE MAP SURVEY

The project team made an online countywide webmap tool and survey available during August and September 2023 for the public to provide comments and respond to questions to guide the plan's development (see Figure 76). Respondents were able to record location-specific feedback, associate a travel mode, and leave a detailed comment pertaining to a safety concern.

Figure 2. Online Map Survey Tool



Countywide, there were a total of 528 comments recorded by 352 respondents. There were five comments made within the Town of Woodside in addition to the conversations and feedback recorded at the Phase 1 event in August. The comments included the following:

The location and modal emphasis of comments in Woodside is presented in Figure 3. The comments received are provided in Appendix A. The project team also identified common themes in the responses made countywide which may be relevant to the Town. Those are presented in the Community Engagement section of the Countywide LRSP.

Pedestrian Concerns/Requests

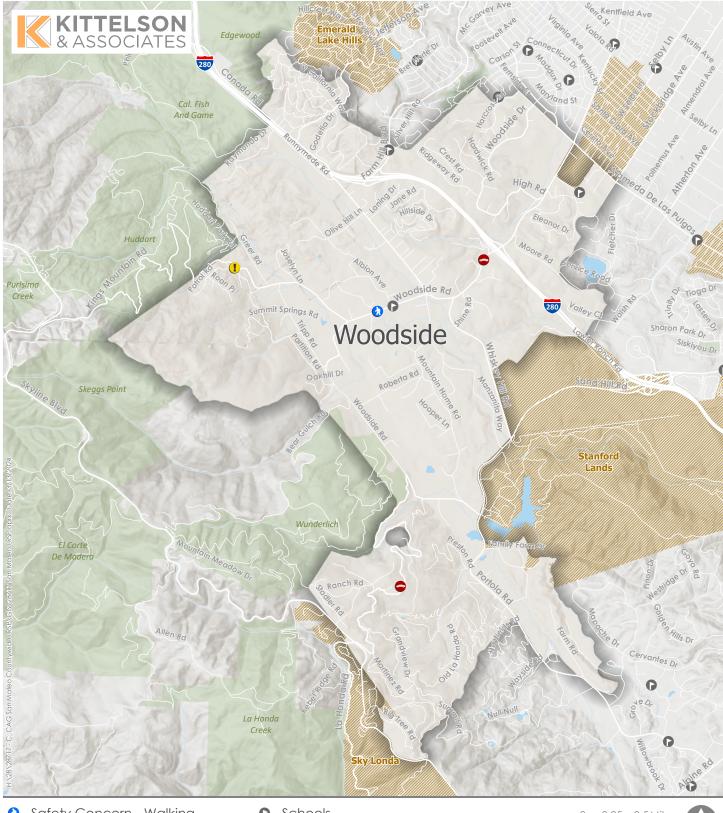
- Add new pedestrian infrastructure or upgrade existing infrastructure such as building new sidewalks and high visibility crosswalks.
- Conflicts with motor vehicles due to speeding, running STOP signs and right of way issues.
- Concerns regarding speeding bicycles and creating potential conflicts with pedestrians.

Traffic Enforcement Concerns

• Concerns regarding speeding and running STOP signs.

Roadway Infrastructure/ Traffic Operations Concerns

Concerns regarding high traffic volumes and traffic congestion.



- Safety Concern Walking
- Safety Concern Bicycling
- Safety Concern Public Transit
- Safety Concern Driving
- General Comments

- Schools
- **BART** Station
- Caltrain Station
- Unincorporated Places
- Parks





Figure 3

Public Comments Town of Woodside, CA

PHASE 2 COMMUNITY ENGAGEMENT FEEDBACK

The project team held an event at the Woodside Public Library in December as part of Phase 2, which provided the project team with input on specific location concerns, general traffic safety/behavioral concerns, and opinions on specific engineering treatments or strategies. The comments received are provided in Appendix B. The following themes were identified:

General Comments

- Desire for improved bus service in the Town (e.g., more frequent buses)
- Desire to reduce intersection footprint so crosswalks are shorter distances and vehicles can slow down when making turns
- Desire to create more separation for people walking, biking, and driving

Pedestrian Comments

- Desire for sidewalks, specifically on Woodside Road
- Desire for crosswalks at key destinations, such as schools, parks, and town center, especially along
 Woodside Road
- · Concerns that existing crosswalks around schools are not visible enough for children to cross safely

Bicycle Comments

• Desire for multiuse paths, shoulders, and/or bike lanes to separate bicycles and motor vehicles

Motor Vehicle Comments

- Desire for signage and other improvements on winding roadways to alert drivers of curves and encourage slower speeds, specifically on Old La Honda Road, Kings Mountain Road, and Woodside Road
- Desire for signals and signs at crosswalks, such as Canada Road
- Concerns that parking/access management delays traffic, specifically at Canada Road and Woodside Road

Countermeasure Comments

- Desire for urban and rural countermeasures
- Desire for additional lighting / flashing lights at intersections, especially around schools and commercial areas
- Desire for larger or additional signs, especially at crosswalks
- · No desire for curb extensions or pedestrian refuge islands, especially on narrow roads

CRASH DATA & TRENDS

This section provides an overview of the five years of crash data used for this analysis. The data were downloaded from the Transportation Injury Mapping System¹ (TIMS) Crash database representing the full years 2018 through 2022. TIMS is a commonly used data source for safety plans. This analysis includes only crashes for which some level of injury is reported and excludes property damage only (PDO) crashes. We removed crashes along grade-separated freeway were removed from the dataset, but we retained crashes that occur along atgrade State Highway facilities and those that occurred within the influence area of freeway ramp terminal intersections.

The crash records used provide the best available data for analysis but do not account for crashes that go unreported or for near-miss events. This plan includes recommendations that would improve jurisdictions' ability to capture one or both of those elements and enhance future crash analyses.

The discussion that follows provides a high-level overview of crash trends that informed the plan recommendations. For a more complete description of trends and findings, refer to Appendix C.

Emphasis Areas

The project team analyzed crash data in Woodside and compared countywide trends to establish emphasis areas. Emphasis areas are crash dynamic, behavioral, or road user characteristics that the Town can focus on to maximize fatal and severe injury reduction on local roads.

A review of crash data and input led to the development of the following emphasis areas for the Town of Woodside:

- 1. Pedestrian and bicyclist safety. Countywide, pedestrians were involved in 13 percent of injury crashes but 23 percent of fatal/severe injury crashes, showing a disproportionate involvement in the most severe outcomes. Similarly, bicyclists were involved in 13 percent of injury crashes but 20 percent of fatal/severe injury crashes. In Woodside, pedestrians and bicyclists were involved in 2 percent and 48 percent of the 44 reported F/SI crashes—higher than their overall share of all injury crashes (0.5 percent and 39 percent, total). Bicyclists were involved in 72 reported injury crashes and 21 reported F/SI crashes.
- 2. **Nighttime/low light safety.** Countywide, crashes occurring in dark conditions—especially in dark, unlit conditions—are more severe than those that occur in daylight. Motor vehicle crashes in dark, unlit conditions have about double the average severity when they occur compared to crashes in daylight. In Woodside, 7 or 32 percent of the fatal/severe injury motor vehicle crashes occurred in dark conditions.
- Unsignalized intersections on arterials/collectors. Countywide, crashes for all modes most frequently
 occurred at the intersection of higher order and lower order roadways most commonly along arterial
 and collector roadways. Pedestrian and bicyclist crashes most frequently occur at unsignalized
 intersections.
- 4. **Vulnerable age groups (youth and aging).** Countywide across all modes, crash victims between the 15 to 34 years old are more likely to be injured including F/SI as a result of traffic safety than other groups. Victims between the ages 50 69 and 75 to 84 are also more likely to be severely injured than other groups. In Woodside, 4 crashes or 2 percent of all reported injury crashes involve at fault drivers who are under 30 years old.

¹ Transportation Injury Mapping System, http://tims.berkeley.edu

- 5. **Motor vehicle speed related roadway segment crashes.** Countywide, motor vehicle crashes were more severe along roadway segments than at any other location type; unsafe speed was the most commonly cited the primary crash factor (27 percent of injury crashes and 23 percent of fatal/severe injury crashes). In Woodside, "Too fast for conditions" was the top-cited violation among motor vehicle crashes (in 46 percent of injury crashes).
- 6. **High speed roadways (35+mph).** Countywide, crashes on roadways with posted speeds 40mph or higher had an average crash severity per mile 13 times higher than along roadways with posted speeds of 25 mph or less.
- 7. **Alcohol involvement.** Countywide, one in ten (10 percent) of motor vehicle injury crashes and one in five F/SI motor vehicle crashes (19 percent) involved alcohol. In Woodside, 6 percent of all reported injury crashes involve impaired driving.

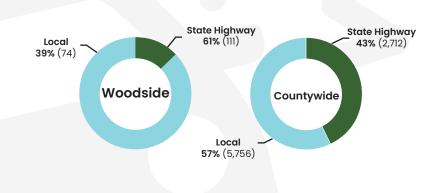
The next pages present summary findings from a crash data review that compares the Town of Woodside to countywide trends in these emphasis areas. It includes summary statistics related to the above-cited emphasis areas but also shows:

- The share of local crashes that occurred on or at a State Highway facility compared to Countywide levels.
- The most frequently reported local crash types compared to Countywide levels.
- The share of bicyclist and motor vehicle crashes among all injury crashes and among F/SI crashes.
 Countywide and locally, bicyclist crashes account for a higher share of F/SI crashes than among all injury levels.
- The share of local and Countywide crashes occurring in dark conditions for crashes of all injury levels and for F/SI crashes (organized by mode).
- Reported pedestrian and bicyclist crashes summarized by the most common preceding movements countywide, with a comparison of those movements' share of local crashes to Countywide shares.
- The local and Countywide share of crashes involving drugs or alcohol and involving drivers under age 30.

Woodside—Crash History

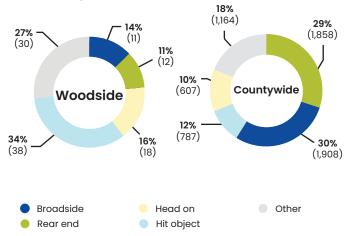
Total Crashes

In Woodside, 185 fatal and injury crashes were reported on at-grade facilities between 2018 – 2022, where:



Most Frequent Collision Types

Broadside, rear-end, head-on, and hit-object crashes were the most common crash types in the region. Here is how Woodside compares:



- 1. Motor crashes include motor vehicles and motorcyclists.
- 2. Young driver crashes are crashes that involve at fault drivers who are under 30 years old.

Mode Involvement Pedestrian Crashes (1) Woodside **2**% (1) **1%** (1) **13%** (1,073) **23%** (208) Countywide All Injury Crashes Fatal/Severe Injury Crashes Bicycle Crashes (72) Woodside 39% (72) 48% (21) 13% (1,067) 20% (176) Countywide All Injury Crashes Fatal/Severe Injury Crashes Motor Vehicle¹ Crashes (112) Woodside **61%** (112) 50% (22) **75%** (6,324) 57% (515) Countywide All Injury Crashes Fatal/Severe Injury Crashes



6% (12) of reported collisions

in Woodside involved drugs or alcohol



Compared to the countywide total, where 8% (625) of reported collisions involved drugs or alcohol



2% (4)

of reported collisions in Woodside involved young drivers¹



Compared to the countywide total, where 5% (472) of reported collisions involved young drivers²

Woodside—Crash History

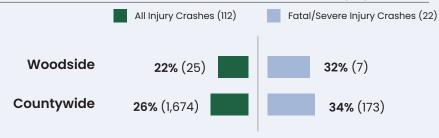
Dark Conditions

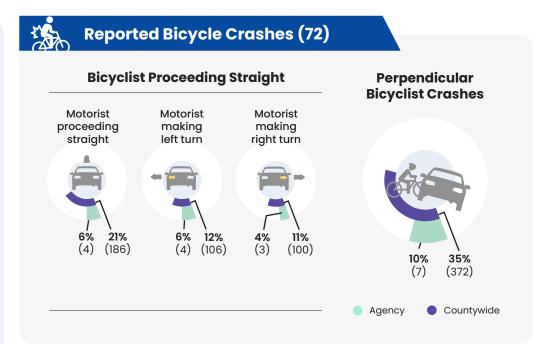
Crashes reported in nighttime conditions were found to be more severe—especially in dark, unlit conditions. Here is how Woodside compares to Countywide crashes:

Share of Bicyclist Crashes in Dark Conditions (0)



Share of Motor Vehicle Crashes in Dark Conditions (25)



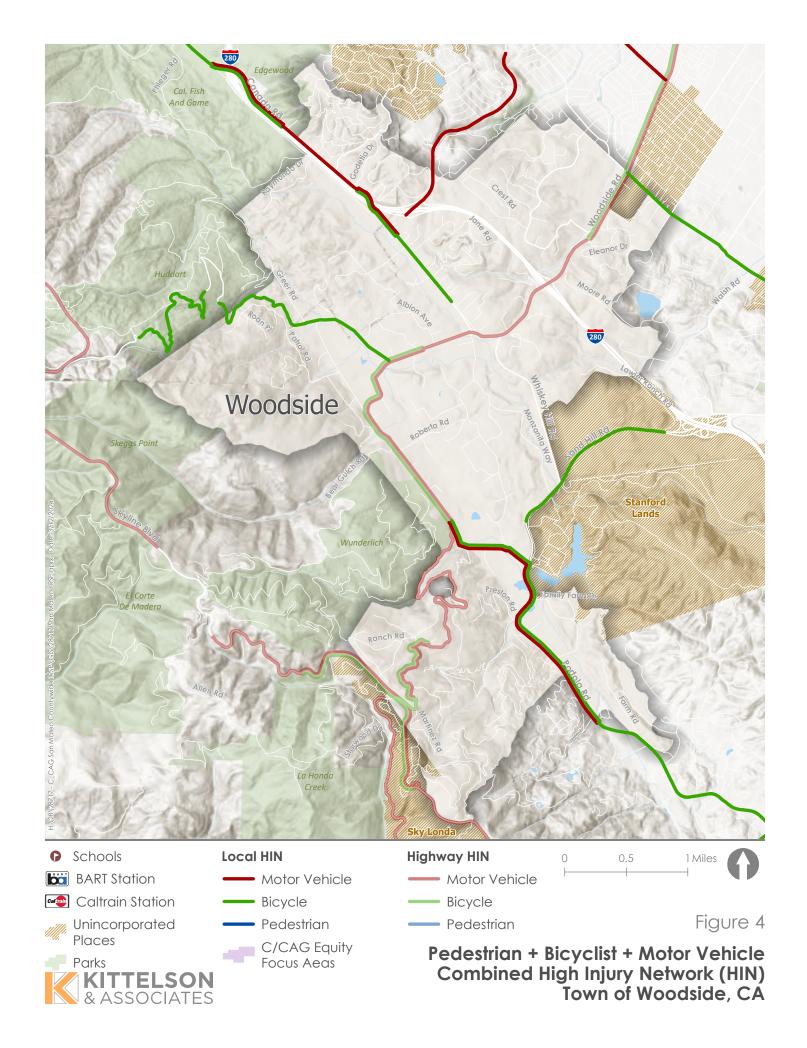


Countywide High Injury Network

In addition to the systemic analysis findings, the analysis included countywide spatial analysis to identify a countywide high injury network for each travel mode (pedestrians, bicyclists, and motor vehicles). The countywide HIN results were folded into the subsequent regional and local prioritization (described in the next section). Additionally, the characteristics of the HIN and crashes along them were identified as risk factors and incorporated into emphasis areas and into a systemic portion of the prioritization process. Table 88 and Figure 78 show the HIN segments identified within the Town.

Table 3. Countywide HIN Segments in Woodside

Roadway name	All County Jurisdiction(s) including this HIN Roadway	Total Length, all jurisdictions included (mi)	Motor Vehicle HIN	Bicyclist HIN	Pedestrian HIN
Portola Rd	Portola Valley, Woodside, Unincorporated	4.2	x	x	
SR 84	Woodside, Menlo Park	2.6	X		
SR 35	Woodside, Pacifica, San Bruno, South San Francisco, Daly City, Unincorporated	25.3	x	x	
Farm Hill Blvd	Woodside, Redwood City	1.8	X		
Woodside Rd	Woodside, Redwood City, Unincorporated	7.0	х	x	
Canada Rd	Woodside, Unincorporated	7.1	X	X	
Kings Mountain Rd	Woodside, Unincorporated	3.5		х	
La Honda Rd	Woodside, Unincorporated	14.0	X	X	



PROJECT IDENTIFICATION & PRIORITIZATION

Methodology

Using the results of the crash data analysis and adding a focus on social equity, the project team identified priority locations for the Town to target for future safety improvements. The prioritization used three equally weighted factors to prioritize locations for safety projects:

- Crash history used to identify the locations with the highest reported five-year crash frequency and severity.
- **Social equity** used to identify locations where projects would benefit disadvantaged populations and align with future grant funding opportunities that emphasize social equity.
- Systemic factors used to identify locations that have roadway and land use characteristics associated with crash frequency and severity. Using systemic factors emphasizes a proactive rather than purely reactive approach. Each factor was weighted relative to the other factors based on the average severity of relevant crashes (for example, if pedestrian crashes on arterials/collectors were overall twice as severe as pedestrian crashes at unsignalized intersections overall, then the former would be weighted twice the latter).

Each factor is comprised of multiple criteria and overlaid on jurisdictions' roadway data to identify locations for future safety projects. The prioritization process was conducted three times, one for each travel mode. The weighting scheme for each mode is presented in the three figures below (Figure 5, Figure 6, and Figure 7).



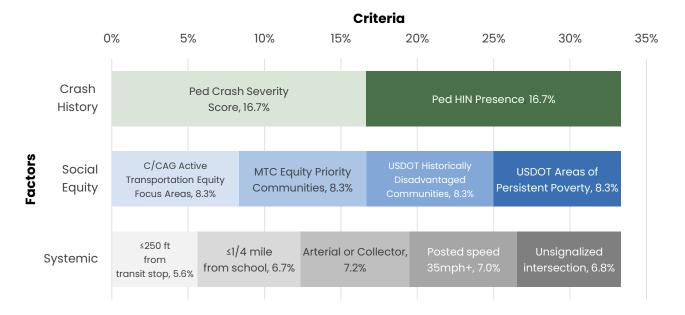


Figure 6. Bicycle Prioritization Factor/Criteria Weighting (Sum to 100 Percent)

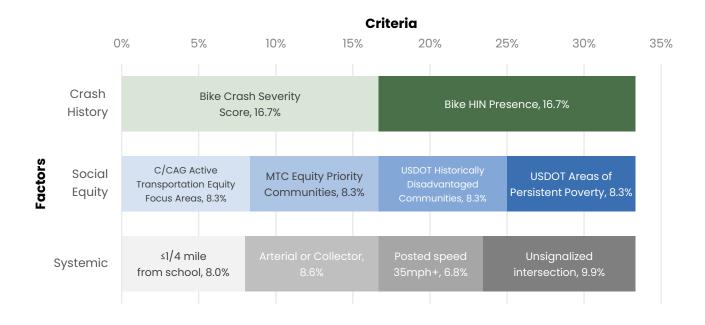
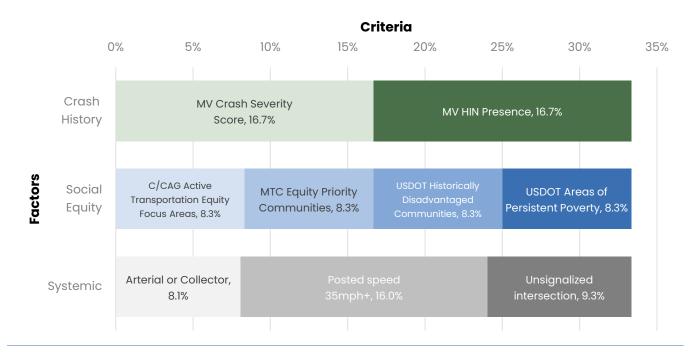


Figure 7. Motor Vehicle Prioritization Factor/Criteria Weighting (Sum to 100 Percent)



Social Equity

Social equity is a critical factor for project prioritization, and emphasizing social equity within a project prioritization process helps to promote infrastructure spending and improvements in disadvantaged and/or disinvested neighborhoods. We considered and included multiple local, regional, and national datasets for social equity prioritization to reflect different measures available and because available funding opportunities use different indicators. The prioritization included measures accounting for all of the following indicators:

- C/CAG Active Transportation Equity Focus Areas
- MTC Equity Priority Communities
- USDOT Historically Disadvantaged Communities
- USDOT Areas of Persistent Poverty

Layering in these four indicators allows the prioritization to identify more locations that may meet the criteria for just one of these indicators while still elevating locations that show up in multiple or all indicators. The raw scoring data also equips the Town to understand which locations meet which measures.

Results

The prioritization resulted in the following top locations. For more details (including the scores of each location), consult Appendix D. Figure 8 also shows the locations.

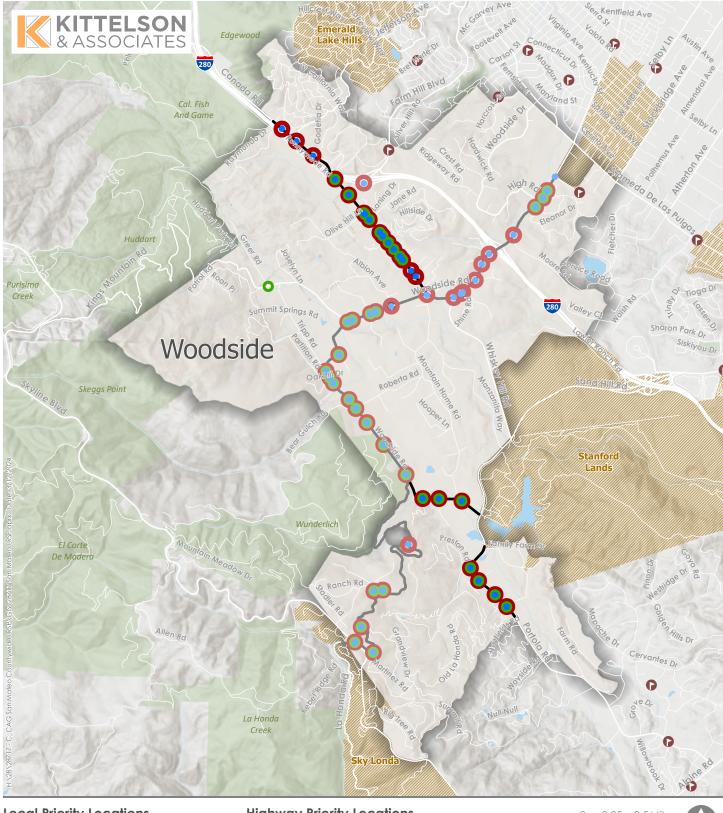
Table 4. Priority Locations

ID	Location	Corridor/ Intersection	State Highway?	Motor Vehicle Emphasis	Bicycle Emphasis	Pedestrian Emphasis
1	Woodside Rd and Lindenbrook Rd	Intersection	Yes	x		x
2	Martinez Rd and La Honda Rd	Intersection	Yes	x	x	x
3	Portola Rd and Old La Honda Rd	Intersection	No	х	X	X
4	Woodside Rd and Northgate Dr	Intersection	Yes	х	х	X
5	Interstate Highway 280 Hwy and Farm Hill Blvd	Intersection	Yes	x		Х
6	La Honda Rd and Portola Rd	Intersection	Yes	х	х	Х
7	La Honda Rd and Skyline Blvd	Intersection	Yes	х	х	X
8	La Honda Rd and Fox Hill Rd	Intersection	Yes	х		X
9	Portola Rd and Mountain Home Rd	Intersection	No	х	Х	Х

ID	Location	Corridor/ Intersection	State Highway?	Motor Vehicle Emphasis	Bicycle Emphasis	Pedestrian Emphasis
10	La Honda Rd and Grandview Dr	Intersection	Yes	x	x	X
11	Portola Rd and Home Rd	Intersection	No	X	x	x
12	Woodside Rd and Bear Gulch Rd	Intersection	Yes	x	x	X
13	Canada Rd and Woodside Rd	Intersection	Yes	x		X
14	High Rd and Woodside Rd	Intersection	Yes	x	x	x
15	Miramontes Rd and Woodside Rd	Intersection	Yes	x	X	X
16	Woodside Rd and Fox Hollow Rd	Intersection	Yes	x	x	X
17	Woodside Rd and Oakhill	Intersection	Yes	X	X	x
18	Portola Rd and Montecito Rd	Intersection	No	x	x	X
19	Canada Rd and Corto Ln	Intersection	No	X	X	x
20	Canada Rd and Olive Hill Ln	Intersection	No	x	x	X
21	Portola Rd and Phillip Rd	Intersection	No	X	X	x
22	Skywood Way and La Honda Rd	Intersection	Yes	x	x	X
23	Tripp Rd and Woodside Rd	Intersection	Yes	х	х	X
24	Portola Rd and Forest View Rd	Intersection	No	х	х	X
25	Southgate Dr and State Highway 84 Hwy	Intersection	Yes	х	Х	X
26	Smoke Tree Ln and Woodside Rd	Intersection	Yes	х	Х	X
27	Canada Rd and Eucalyptus Ct	Intersection	No	х	Х	X
28	Canada Rd and Bardet Rd	Intersection	No	x	Х	х
29	Canada Rd and Arbor Ct	Intersection	No	х	X	х

ID	Location	Corridor/ Intersection	State Highway?	Motor Vehicle Emphasis	Bicycle Emphasis	Pedestrian Emphasis
30	Canada Rd and Alta Vista Rd	Intersection	No	x	х	х
31	Canada Rd and Neuman Ln	Intersection	No	x	x	X
32	Canada Rd and Runnymede Rd	Intersection	No	x	x	X
33	Why Worry Ln and Woodside Rd	Intersection	Yes	x	x	x
34	Woodside Rd and Roberta Rd	Intersection	Yes	x	x	x
35	La Honda Rd and Friars Ln	Intersection	Yes	X	x	X
36	Kings Mountain Rd and Woodside Rd	Intersection	Yes	x	х	х
37	Woodside Rd and Martin Ln	Intersection	Yes	x	x	X
38	Woodside Rd and Bridle Ln	Intersection	Yes	x	x	X
39	Woodside Rd and Montelena Ct	Intersection	Yes	x	x	X
40	Canada Rd and Mission Trail Rd	Intersection	No	x	х	Х
41	Canada Rd and Glenwood Ave	Intersection	No	х	х	Х
42	Canada Rd and Laning Dr	Intersection	No	Х	х	Х
43	Tadin Ln and Portola Rd	Intersection	No	Х	х	х
44	Woodside Rd and Albion Ave	Intersection	Yes	х		х
45	Moore Rd and State Highway 84 Hwy	Intersection	Yes	x		х
46	Whiskey Hill Rd and Woodside Rd	Intersection	Yes	х		х
47	Quail Meadows Dr and Woodside Rd	Intersection	Yes	x		х
48	Woodside Rd and Hobart Heights Rd	Intersection	Yes	x		х

ID	Location	Corridor/ Intersection	State Highway?	Motor Vehicle Emphasis	Bicycle Emphasis	Pedestrian Emphasis
49	Shine Rd and Woodside Rd	Intersection	Yes	x		X
50	Canada Ln and Canada Rd	Intersection	No	x		X
51	Woodside Rd and Haciendas Dr	Intersection	Yes	x		X
52	Dean Rd and Canada Rd	Intersection	No	x		x
53	Canada Rd and Monticello Ct	Intersection	No	х		X
54	Canada Rd and Jefferson Ave	Intersection	No	X		X
55	Canada Rd and Godetia Dr	Intersection	No	X		X
56	Churchill Ave and Woodside Rd	Intersection	Yes			X
57	Kings Mountain Rd and Greer Rd	Intersection	No		x	
58	Portola Rd, Family Farm Rd to E town limit	Corridor	No	х	х	Х
59	Canada Rd, W town limit to Woodside Rd (SR84)	Corridor	No	х	х	Х
60	Portola Rd, Woodside Rd (SR84) to E town limit	Corridor	No	х	Х	Х
61	Woodside Rd, E town limit to Haciendas Dr	Corridor	Yes	х	Х	Х
62	Woodside Rd, Haciendas Dr to Mountain Home Rd	Corridor	Yes	х		х
63	Woodside Road, Mountain Home Road to Kings Mountain Road	Corridor	Yes	х	х	X
64	Woodside Rd/La Honda Rd, Kings Mountain Rd to S town limit	Corridor	Yes	х	Х	Х



Local Priority Locations

- Pedestrian Intersections
- Bicycle Intersections
- Motor Vehicle Intersections
- Non-Highway Priority Segments

Highway Priority Locations

- Pedestrian Intersections
- Bicycle Intersections
- Motor Vehicle Intersections
- Highway Priority Segments

0.25 0.5 Miles





C/CAG Equity Focus Aeas

Figure 8

Priority Intersections and Segments Town of Woodside, CA



IMPROVEMENTS - ENGINEERING, POLICY & PROGRAMS

This section presents Safe System-aligned recommendations that can create levels of redundancy for traffic safety in the Town of Woodside. First is a table of engineering countermeasures proven to reduce fatal and severe injury crashes. The countermeasures align to the crash types as listed in the table. Complementing those countermeasures is a holistic set of policy and programmatic recommendations that will help align Town departments and partners in pursuit of the plan's vision and goals.

Project Scopes

With the development of this plan the project team worked with the Town to identify two project locations or two groups of project locations to apply safety treatments. We worked from the list of priority project locations and used potential benefit-to-cost ratio to identify a suite of treatments the Town could consider at these locations. The Town can move forward with further project development and community engagement to advance solutions at these locations. They may also consider bundling some of the treatments identified with the same treatments at other, similar locations identified in this plan, for a systemic approach.

The project scopes were developed exclusively from a list of Town-approved engineering countermeasures, which are presented as an engineering toolbox in the next section. The team prepared a suite of treatments to reduce crashes at the project locations. For each treatment, the list presents a planning-level cost of the treatments as recommended and the crash reduction benefit.

The scoped project locations include:

- Canada Rd—W town limit to Woodside Rd (SR 84). Recommended improvements include:
 - o Dynamic/variable speed warning signs
 - Separated bike lanes
 - Two pedestrian crossings with enhanced safety features (flashing beacons, curb extensions, advance "yield" lines)

- Woodside Rd—Mountain Home Rd to Kings Mountain Rd. Recommended improvements include:
 - o Upgraded signs with new fluorescent sheeting (regulatory or warning)
 - o Dynamic/variable speed warning signs
 - Separated bike lanes

For more information on the location, cost, and crash diagnostics of these project scopes, see Appendix E.

Engineering Countermeasure Toolbox

This section presents Safe System-aligned engineering recommendations that can create levels of redundancy for traffic safety in the Town of Woodside. First is a table of engineering countermeasures proven to reduce fatal and severe injury crashes. The countermeasures align to the crash types as listed in the table. Complementing those countermeasures is a holistic set of policy and programmatic recommendations that will help align Town departments and partners in pursuit of the plan's vision and goals.

Table 5. Town of Woodside Countermeasure Toolbox

Countermeasure Name	Applicable Location(s) ¹	Crash Types Applicable	Crash Reduction Factor (If Available)	Cost (if available) ²	Systemic Opportunity?
Improve signal hardware: lenses, back-plates with retroreflective borders, mounting, size, and number*	SI	Signalized local/arterial intersections	0.15	\$	Very high
Install left-turn lane and add turn phase*	SI	Signalized local/arterial intersections	0.55	\$-\$\$\$	Low
Convert signal to mast arm (from pedestal-mounted)*	SI	Signalized local/arterial intersections	0.3	\$-\$\$\$	Medium
Install raised median on approaches*	SI	Signalized local/arterial intersections	0.25	\$-\$\$\$	Medium
Install raised pavement markers and striping*	SI	All crashes	0.1	\$	High
Centerline hardening or continuous raised median	SI	All crashes	0.46	\$	Medium
Install pedestrian countdown signal heads*	SI	Pedestrian crashes, signalized local/arterial intersections	0.25	\$	High

Countermeasure Name	Applicable Location(s) ¹	Crash Types Applicable	Crash Reduction Factor (If Available)	Cost (if available) ²	Systemic Opportunity?
Install pedestrian crossing*	SI	Pedestrian crashes, signalized local/arterial intersections	0.25	\$	High
Install advance stop bar before crosswalk (bicycle box)*	SI	Pedestrian crashes, signalized local/arterial intersections	0.15	\$	High
Install Protected Intersection Elements	SI	Pedestrian crashes, signalized local/arterial intersections	N/A	\$-\$\$\$	Low
Install pedestrian crossings (signs and markings only)*	UI	Pedestrians and bicycle	0.25	\$-\$\$\$	High
Install pedestrian crossings (with enhanced safety features)*	UI	Pedestrians and bicycle	0.35	\$-\$\$\$	Medium
Install/upgrade larger or additional STOP signs or other intersection warning or regulatory signs*	UI	Turning crashes related to lack of driver awareness	0.15	\$	High
Upgrade intersection pavement markings*	UI	Turning crashes related to lack of driver awareness	0.25	\$	High
Install pedestrian signal or pedestrian hybrid beacon*	UI	Pedestrian and bicycle	0.3	\$\$\$	High
Road diet (Reduce travel lanes from four to three, and add a two-way, left- turn lane and bike lanes)*	R	All crashes	0.35	\$	Medium

Countermeasure Name	Applicable Location(s) ¹	Crash Types Applicable	Crash Reduction Factor (If Available)	Cost (if available) ²	Systemic Opportunity?
Install separated bike lanes*	R	Pedestrian and bicycle	0.45	\$-\$\$	High
Install/upgrade pedestrian crossing (with enhanced safety features)*	R	Pedestrian and bicycle	0.35	\$\$-\$\$\$	Medium
Remove or relocated fixed objects outside of clear recovery zone*	R	Hit object	0.35	\$-\$\$	High
Install delineators, reflectors, and/or object marker*	R	All crashes	0.15	\$	High
Install/upgrade signs with new fluorescent sheeting (regulatory or warning)*	R	All crashes	0.15	\$	High
Install dynamic/variable speed warning signs*	R	Driver behavior	0.3	\$	High
Extend pedestrian crossing time	SI	Pedestrian	N/A	\$	High
Pedestrian phase recall	SI	Pedestrian	N/A	\$	High
Extend green time for bikes	SI	Bicycle	N/A	\$	High
Extend yellow and all-red time	SI	All crashes	N/A	\$	High
Lane narrowing	R	All crashes	N/A	\$-\$\$	Low
Bicycle crossing (solid green paint)	UI	Bicycle	N/A	\$	Medium
ADA-compliant directional curb ramps and audible push buttons	SI	Pedestrian	N/A	\$-\$\$	Low

^{*}Indicates countermeasure is eligible for California HSIP funding as of the most recent funding cycle

^{1:} UI = Unsignalized Intersection; SI = Signalized Intersection; R = Roadway segments; All = All of the above 2: = 450,000; = 500,000 = 200,000; = 200,000

Proposed Policy, Program, and Guidelines Recommendations

In addition to the engineering countermeasures and projects recommended above, the Town aims to promote policies, programs, and standards that foster a culture of safety. The table below defines several policy and program recommendations organized into thematic categories. Implemented in cooperation with partners, these recommendations will deepen the dedication to safety shared throughout the community and round out the Town's Safe System Approach.

Table 6. Town of Woodside Policy and Program Recommendations

Category	Near-Term Recommendations	Long-Term or Ongoing Recommendations
Local Culture Shift (LCS)	LCS1: Transportation Safety Advisory Committee Participation	LCS2: High-Visibility Media Campaign LCS3: Communication Protocol
Local Enforcement Coordination (LEC)		LEC2: Speed Monitoring Awareness Radar Trailer
Local Funding (LF)	LF1: Dedicated Funding	LF2: Equitable Investment
		LF3: Prioritize Investments
Local Education /		LEO1: Roadway Safety Education in Schools
Outreach (LEO)		LEO2: Engagement Accessibility
		LEO3: Educational Materials for New Facilities
		LEO4: Transportation Safety Campaign
		LEO5: Safe City Fleet
		LEO6: Conspicuity Enhancements and Education
Local Planning/		LPE1: Annual Review
Evaluation (LPE)		LPE2: Plan Update
		LPE4: Safe Routes to School
		LPE8: Speed Limits/Speed Management Plan

NEAR-TERM ACTIONS

LCS1: Transportation Safety Advisory Committee Participation

Actively participate in the newly-formed County Transportation Safety Advisory Committee (TSAC). Bring agenda items as relevant, including but not limited to:

- Safety project updates with every step along the project development process (studies initiated / under way /complete, funding identified, design phases initiated / under way / complete)
- Annual updates to the TSAC regarding implementation progress that may be relevant for C/CAG
 annual monitoring reporting (e.g., projects on identified priority locations and/or the regional High Injury
 Network, community engagement efforts and summaries, safety funding applied for / received)
- Opportunities for cross-jurisdiction coordination (e.g., roadways or intersections shared with adjacent jurisdictions or Caltrans)
- Requests for trainings / best practices that could be provided through the TSAC

LF1: Dedicated Funding

Propose ongoing, dedicated funding and staffing for implementation and monitoring of the safety plan, including presiding over the TSAC. This role may be fulfilled by a partial FTE or through staff augmentation. **Lead agency:** Town of Woodside Public Works

LONG-TERM OR ONGOING ACTIONS

LCS2: High-Visibility Media Campaign

Coordinate with County Public Health and the San Matteo County Sheriff's Office to implement a local high-visibility media campaign pertaining to one or more emphasis areas identified in this plan.

Dedicated law enforcement with media supporting the enforcement activity to ensure public awareness.

Bus ads
 Social media
 Text messages

Lead agency: County Public Health

Potential communication tools:

Coordinating partners: County Sheriff's Office, California Highway Patrol, Office of Sustainability, SMCOE, Town of Woodside Public Works

LCS3: Communication Protocol

Adopt and develop safety-related communication protocols in coordination with the TSAC. The protocols will promote consistent public communication regarding language usage and statements related to transportation safety. Encourage language in line with Vision Zero and Safe System principles that acknowledges mistakes are inevitable but death and severe injury are preventable. For example, promote use of the word crash rather than accident.

Lead agency: C/CAG

Coordinating partners: Town of Woodside Public Works

LEC2: Speed Monitoring Awareness Trailer

Coordinate with San Matteo County Sheriff's Office to deploy a trailer to monitor speeds on streets and to raise awareness of speeding. It can be deployed long term along HIN and other arterials, or short term in neighborhoods. Use the priority locations and data in this plan to identify locations and schedule for deployment.

Lead agency: County Sheriff's Office

Coordinating partners: Town of Woodside Public Works

LF2: Equitable Investment

Prioritize townwide safety investments in disadvantaged communities. Use the presence of disadvantaged communities (as identified with C/CAG Equity Focus Areas, MTC Equity Priority Communities, USDOT Historically Disadvantaged Communities, and/or USDOT Areas of Persistent Poverty) as a factor to elevate funding for certain projects or other safety-related programs.

Lead agency: Town of Woodside Public Works

LF3: Prioritize Investments

Use the priority locations identified in this plan to determine safety project opportunities to advance for further project development and to identify funding. Identify pathways for improvement for the locations on the list. Continue to engage the community to refine the priorities within the list of identified sites.

LEO1: Roadway Safety Education in School

Continue School Travel Fellowship Program to provide the following:

- Technical assistance to schools and planners to implement demonstration projects
- ATP Project Specialist to work with educators to provide technical assistance (bike rodeos, parent
 engagement workshops and resources, walk and bike audits, and additional support for walk/bike to
 school encouragement events) to schools in EPCs

Lead agency: SMCOE

Coordinating partners: County Public Health, Office of Sustainability, SVBC

LEO2: Engagement Accessibility

Plan community engagement efforts to be tailored for vulnerable road users and all travel modes. Make outreach materials available in accessible formats and multiple languages.

Lead agency: Town of Woodside Public Works

LEO3: Educational Materials for New Facilities

Develop and distribute educational materials and/or videos demonstrating how to navigate and interact with newer active transportation facilities (e.g., bike boxes, Pedestrian Hybrid Beacons, separated bike lanes, etc.) Include information about the purpose and goals of this infrastructure.

Lead agency: Town of Woodside Public Works

LEO4: Transportation Safety Campaign

Run education campaigns and outreach to foster community awareness of a shared responsibility for road safety. Use the emphasis areas highlighted in this plan as focus areas and target groups for a campaign.

Lead agency: Town of Woodside

Coordinating partners: C/CAG, County Public Health

LEO5: Safe City Fleets

Provide educational materials for Town staff who drive Town vehicles and integrate safety awareness training into contracting process with vendors who provide Town services. Other measures include installing safety features (such as pedestrian/obstacle detection and speed tracking) on Town vehicles and reporting on correction plans against unsafe driving.

Lead agency: Town of Woodside Public Works

LEO6: Conspicuity Enhancements and Education

Educate pedestrians, bicyclists, and other vulnerable users in the importance of wearing reflective clothing and traveling in well-lit areas. Additional measures could include distributing reflective clothing to residents.

Lead agency: Town of Woodside Public Works

LPE1: Annual Review

Provide an annual review of plan implementation progress. This review includes an update and presentation to Town Council as well as a written update to the TSAC so that C/CAG may compile county plan implementation status.

Lead agency: Town of Woodside Public Works

LPE2: Plan Update

Update the plan within five years of publication. The plan update will revise actions to reflect current crash trends and will integrate technological advancements and changes in best practices as needed.

LPE4: Safe Routes to School

Continue to participate in school safety assessments at all public and private schools, develop implementation plans for improvements up to one quarter mile from the schools.

Develop a plan and timeline to include all schools in the Town.

Lead agency: SMCOE

Coordinating partners: Town of Woodside Public Works

LPE8: Speed Limits/Speed Management Plan

Per California Assembly Bill 43 (passed in 2021), identify business activity districts, safety corridors, and in areas with high ped/bike activities to implement reduced speeds.

To the extent possible, complement the speed reduction with design treatments like those identified in this plan to effect reduced speeds by the desired amount.

IMPLEMENTATION & MONITORING

A key part of achieving Woodside vision is consistently evaluating roadway safety performance and tracking progress towards the goals. The Town of Woodside will develop a process to regularly collect data and information around the performance measures that can be used to assess changes townwide and at the top priority locations.

Implementation actions are organized by plan goals and grouped by time: near-term actions, which Woodside can initiate immediately, and longer-term actions, which may require coordination and additional staff time.

This section identifies recommendations for Woodside and other county-level safety partners to implement the plan. These are aligned with the Safe System Approach and include a framework to measure plan progress over time.

Table 7. Town of Woodside Goals and Measures of Success

GOAL **MEASURE OF SUCCESS** Regularly monitor crashes to respond to Number of LRSP project locations advanced through safety problems and changing project development, reported at the agency level conditions. Prioritize locations with high Annual and three-year total reported crashes, crash rates for safety improvements. fatal/severe injury crashes, crashes by mode, and 2. Reduce the number of annual fatal and crashes by emphasis areas identified severe injury crashes across all public Town roadways. Community engagement included as part of all C/CAG-3. Implement safety countermeasures systemically to target emphasis areas. funded safety project development activities 4. Provide opportunities for community Number of engagement touchpoints and number of engagement in roadway capital community member interactions townwide for safety improvement projects to identify safety plans or projects. solutions. Report-backs to the Town Council and TSAC regarding 5. Identify opportunities to incorporate community engagement, including information about social equity into safety improvements. outreach to disadvantaged communities where 6. Partner with other local agencies to applicable incorporate roadway safety into all actions. Embrace the Safe System Approach to Percent of school district participation in SRTS and promote engineering and nonroadway safety education opportunities engineering strategies in the Number of trainings Town staff have participated in community. regarding Safe System elements, available tools, or practices Improved data availability or maintenance to enhance safety analysis and practice 8. Monitor implementation of the See above in this table Woodside LRSP to track progress

towards goals.

Town of Woodside