

C/CAG

City/County Association of Governments of San Mateo County

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MEETING AGENDA

C/CAG Legislative Committee

*****HYBRID MEETING - IN-PERSON AND BY VIDEOCONFERENCE*****

Date: Thursday, December 11, 2025	Join by Webinar: https://us02web.zoom.us/j/89040872350?pwd=Qsj3SHi6F4E79ANFNcYIpX8btCuKif.1
Time: 5:30 p.m.	
Primary Location: 1250 San Carlos Ave. 2 nd Floor, Auditorium San Carlos, CA 94070	Webinar ID: 890 4087 2350 Password: 121125 Join by Phone: (669) 900-6833

Chair: Gina Papan **Vice Chair:** Stacey Jimenez

Members: Eddie Flores, Anders Fung, Lisa Gauthier, Elizabeth Lewis, Andrea Pappajohn, Adam Rak (C/CAG Chair), Michael Salazar (C/CAG Vice Chair), Greg Wright

This meeting of the Legislative Committee will be held in person and by teleconference. Members of the public will be able to participate in the meeting remotely via the Zoom platform or in person at the location above. The Committee welcomes comments, including criticism, about the policies, procedures, programs, or services of the agency, or of the acts or omissions of the Board and committees. Speakers shall not disrupt, disturb, or otherwise impede the orderly conduct of a Board meeting. For information regarding how to participate in the meeting, either in person or remotely, please refer to the instructions at the end of the agenda.

Meeting Agenda

No.	Item	Speaker	Pages
1.	Call to Order	Papan	
2.	Roll call	Petrofsky	
3.	Public comment on items not on the agenda.	Papan	
4.	Review and approve the Legislative Committee meeting minutes from the meeting held on November 13, 2025.	Action Petrofsky	5-8
5.	Review and approval of C/CAG Legislative Committee meeting calendar for 2026.	Action Petrofsky	9-10
6.	Review and recommend that the C/CAG Board of Directors approve Resolution 25-78 adding a Non-Voting Seat for a MTC Commissioner from San Mateo County to the Legislative Committee Roster.	Action Charpentier	11-17
7.	Nominate and elect a Chairperson and Vice Chairperson for the C/CAG Legislative Committee for 2026.	Action Charpentier	18-20
8.	Review legislative update and, if appropriate, recommend approval of C/CAG legislative policies, priorities, or positions. (A position may be taken on any legislation, including legislation not previously identified in the legislative update. Action is only necessary if recommending approval of a policy, priority, or position.)	Possible Action Robinson/Antwih/Shaw Papan	21-26
9.	Review and approve draft C/CAG Legislative Policies for 2025.	Action Charpentier	27-32
10.	Adjournment	Papan	

Next Meeting: February 12, 2026

If you have any questions about this agenda, please contact C/CAG staff:

Executive Director: Sean Charpentier at scharpentier@smcgov.org

Senior Program Specialist: Matt Petrofsky at mpetrofsky@smcgov.org

Clerk of the C/CAG Board: Mima Crume (650) 599-1406

PUBLIC NOTICING: All notices of C/CAG regular Board meetings, standing committee meetings, and special meetings will be posted at the San Mateo County Courtyard, 555 County Center, Redwood City, CA, and on C/CAG's website at: <http://www.ccag.ca.gov>.

PUBLIC RECORDS: Public records that relate to any item on the open session agenda for a regular Board meeting, standing committee meeting, or special meeting are available for public inspection. Those public records that are distributed less than 72 hours prior to a regular Board meeting are available for public inspection at the same time they are distributed to all members, or a majority of the members, of the Board. The Board has designated the City/County Association of Governments of San Mateo County (C/CAG), located at 555 County Center, 5th Floor, Redwood City, CA 94063, for the purpose of making public records available for inspection. Such public records are also available on C/CAG's website at: <http://www.ccag.ca.gov>. Please note that C/CAG's office is temporarily closed to the public; please contact Mima Crume at (650) 599-1406 to arrange for inspection of public records. ADA REQUESTS: Persons with disabilities who require auxiliary aids or services to participate in this meeting should contact Mima Crume at (650) 599-1406 or mcrume@smcgov.org by 10:00 a.m. prior to the meeting date.

PUBLIC PARTICIPATION DURING HYBRID MEETINGS: During hybrid meetings of the C/CAG Board, members of the public may address the Board as follows:

WRITTEN COMMENTS: Written comments should be emailed in advance of the meeting. Please read the following instructions carefully:

1. Your written comment should be emailed to mpetrosky@smcgov.org.
2. Your email should include the specific agenda item on which you are commenting or note that your comment concerns an item that is not on the agenda.
3. Members of the public are limited to one comment per agenda item.
4. If your emailed comment is received at least 2 hours prior to the meeting, it will be provided to the Committee members, made publicly available on the C/CAG website along with the agenda. Emails received less than 2 hours before the meeting will be provided to the Committee members and included in the administrative record of the meeting as soon as practicable.

SPOKEN COMMENTS: Members of the public who wish to speak on matters not on the agenda will be given an opportunity to address the Committee during the agenda item titled "Public Comment on Items Not on the Agenda." Members of the public who wish to speak on a matter on the agenda will have two minutes each to address the Committee on that agenda item unless a different time limit is established by the Chair. No speaker who has already spoken on an item will be entitled to speak to that item again. At the call of the Chair, public comments will be taken in-person and remote. Public comments will be taken first by speakers in person followed by via Zoom. If you have documents you wish to distribute to the Committee and include in the official record, please hand it to the C/CAG Staff who will distribute the information to the Committee members and staff. *Those participating remotely will:

1. Access the meeting through Zoom at the online location or via phone as indicated at the top of this agenda.
2. Download the Zoom client or connect to the meeting using an internet browser. If using your browser, make sure you are using a current, up-to-date browser: Chrome 30+, Firefox 27+, Microsoft Edge 12+, Safari 7+. Certain functionality may be disabled in older browsers including Internet Explorer.
3. Enter an email address and name. We request that you identify yourself by your name as this will be visible online and will be used to notify you that it is your turn to speak.
4. Click on "raise hand" when the C/CAG Clerk or Chair calls for the item on which you wish to speak. The Clerk will activate and unmute speakers in turn. Speakers will be notified shortly before they are called on to speak. If calling in via phone, press *9 to raise your hand and when called upon press *6 to unmute.
5. When called, please limit your remarks to the time allotted.

C/CAG AGENDA REPORT

Date: December 11, 2025

To: City/County Association of Governments of San Mateo County Legislative Committee

From: Matt Petrofsky, Committee Staff

Subject: Review and approve the Legislative Committee meeting minutes from the meeting held on November 13, 2025.

(For further information contact Matt Petrofsky at mpetrofsky@smcgov.org)

RECOMMENDATION

That the Legislative Committee review and approve the Legislative Committee meeting minutes from the meeting held on November 13, 2025.

ATTACHMENTS

1. Draft C/CAG Legislative Committee Meeting Minutes, November 13, 2025

**CITY/COUNTY ASSOCIATION OF GOVERNMENTS
LEGISLATIVE COMMITTEE**

**Draft Meeting Minutes
November 13, 2025 Meeting**

Staff and Guests Attending:

C/CAG Staff:

Sean Charpentier, Reid Bogert, Mima Crume, Kaki Cheung, Dan Sternkopf, Van Ocampo, Susy Kalkin, Jeff Lacap, Matt Petrofsky

Legislative Consultants:

Matt Robinson
Lizzie Cootsona

Others Attending:

N/A

1. Call to Order.

Chair Papan called the meeting to order at approximately 5:30 p.m.

2. Roll call.

C/CAG staff conducted roll call, and a quorum of eight were present.

Agency	Name	In Person	Remote AB 2449
Atherton	Elizabeth Lewis	X	
Burlingame	Andrea Pappajohn	X (joined late)	
Foster City	Stacy Jimenez	X	
Millbrae	Anders Fung	X	
MTC	Gina Papan (Chair)	X (left early)	
Pacifica	Greg Wright	X	
San Bruno	Michael Salazar	X	
San Carlos	Adam Rak	X (joined late)	
San Mateo County	Lisa Gauthier	X	
South SF	Eddie Flores	X	

3. Public comment on items not on the agenda.

No public comment on items not on the agenda.

4. Review and approve the Legislative Committee meeting minutes from the meeting held on September 11, 2025.

The Committee voted on approval of the minutes of the September 11, 2025 meeting, with a motion from Member Salazar, seconded by Member Jimenez. A vote was taken, and the motion passed (8,0,0).

5. Review and recommend C/CAG Board approval of Resolution 25-72 authorizing the C/CAG Executive Director to execute Amendment No. 1 to the agreement with Shaw Yoder Antwih Schmelzer & Lang, Inc. for State Legislative Advocacy Services from January 1, 2026 through December 31, 2026 to add \$84,000 for a new not-to-exceed amount of \$336,000.

C/CAG Executive Director Charpentier provided an overview of the contract terms, highlighting how the contract was developed with a 3-year base term with the option for two 1-year extensions. This amendment will extend the contract for 1 year at current pricing. This item will also be presented to the C/CAG Board of Directors.

The Committee voted to recommend C/CAG Board approval of Resolution 25-72, with a motion from Member Lewis, seconded by Member Salazar. A vote was taken, and the motion passed (8,0,1).

6. Review and provide input on proposal to add a Non Voting Seat for an MTC Commissioner from San Mateo County.

Charpentier provided an overview of the amendment to add a Non Voting Seat for an MTC Commissioner from San Mateo County. The proposed amendments are 1.) Delete the provision allowing a one-year appointment of a member of a Regional Body who is no longer an elected official, and 2.) Add a non-voting seat for one of the San Mateo County MTC Commissioners, subject to appointment by the C/CAG Board of Directors upon recommendation or interest. This seat would not count towards quorum. Charpentier clarified that removing the provision of a one-year appointment provides a more flexible and adaptable structure for regional coordination rather than a temporary exception.

7. Review legislative update and, if appropriate, recommend approval of C/CAG legislative policies, priorities, or positions. (A position may be taken on any legislation, including legislation not previously identified in the legislative update. Action is only necessary if recommending approval of a policy, priority, or position.)

C/CAG Legislative Consultant, Matt Robinson from Shaw Yoder Antwih Schmeltzer & Lange (SYASL) provided an update to the Committee, based on their monthly report provided in the agenda packet.

Robinson provided a summary of C/CAG's state legislative efforts, highlighting each of the bills that the Legislative Committee took positions on in 2025. Additionally, Robinson provided an update on the 2026 legislative look ahead, including overviews of new/ongoing legislation, as well as updates on the implementation of approved legislation and state budget requests.

Charpentier provided further updates on new/potential state/federal bills, as well as an overview

of the federal earmarks requested in 2025. Charpentier also clarified what earmarks will be applied for in 2026.

Lastly, Robinson mentioned the potential for C/CAG to support SB 1 and Cap-and-Trade programs moving forward.

8. Review and approve draft C/CAG Legislative Policies for 2025.

The Committee voted to move this item to the December 11, 2025 Legislative Committee meeting, with a motion from Member Lewis, seconded by Member Rak. A vote was taken, and the motion passed (9,0,0).

9. Adjournment.

The meeting adjourned at approximately 6:26 P.M.

Next meeting is scheduled for December 11, 2025.

C/CAG AGENDA REPORT

Date: December 11, 2025
To: City/County Association of Governments of San Mateo County Legislative Committee
From: Matt Petrofsky, Committee Staff
Subject: Review and approval of C/CAG Legislative Committee meeting calendar for 2026.

(For further information contact Matt Petrofsky at mpetrofsky@smcgov.org)

RECOMMENDATION

The Committee review and approve C/CAG Legislative Committee meeting calendar for 2026.

FISCAL IMPACT

None

BACKGROUND/DISCUSSION

The following schedule for 2026 C/CAG Legislative Committee meetings is proposed. All meetings start at 5:30 P.M. and occur on the second Thursday of the month as below:

January 8, 2026 - no Legislative Committee or Board meeting
February 12, 2026
March 12, 2026
April 9, 2026
May 14, 2026
June 11, 2026
July 9, 2026
August - no Legislative Committee or Board meeting
September 10, 2026
October 8, 2026
November 12, 2026
December 10, 2026

ATTACHMENTS

1. 2026 RMCP Committee Meeting Dates - for website posting

2026 Legislative Committee Meeting Dates:

January 8, 2026 - no Legislative Committee or Board meeting	July 9, 2026
February 12, 2026	August - no Legislative Committee or Board meeting
March 12, 2026	September 10, 2026
April 9, 2026	October 8, 2026
May 14, 2026	November 12, 2026
June 11, 2026	December 10, 2026

For meeting locations, please refer to the posted agenda for the above meeting at:

<https://ccag.ca.gov/committees/legislative-committee>

C/CAG AGENDA REPORT

Date: December 11, 2025

To: C/CAG Legislative Committee

From: Sean Charpentier, Executive Director

Subject: Review and recommend that the C/CAG Board of Directors approve Resolution 25-78 adding a Non-Voting Seat for a MTC Commissioner from San Mateo County to the Legislative Committee Roster.

(For further information, contact Sean Charpentier at scharpentier@smcgov.org)

RECOMMENDATION

That the C/CAG Legislative Committee recommend that the C/CAG Board of Directors approve Resolution 25-78 adding a Non-Voting Seat for a MTC Commissioner from San Mateo County to the Legislative Committee roster.

FISCAL IMPACT

None

BACKGROUND

The C/CAG Board established the C/CAG Legislative Committee in its update to the C/CAG bylaws on September 12, 2013. Prior to that time, legislative matters were discussed, and decisions taken at the C/CAG Board. The C/CAG bylaws do not designate the makeup of the C/CAG Legislative Committee. Historically, the Committee has been composed of 10 elected officials from San Mateo County, with two members being the Chair and Vice Chair of the C/CAG Board.

The Legislative Committee provides advice and recommendations to the full C/CAG Board on all matters dealing with State legislation, ballot measures, and positions to take on specific bills. During the active legislative year (January through August) the Committee monitors bills of potential interest to C/CAG and member agencies and selects those to be tracked. The Committee then recommends positions on bills for consideration by the full C/CAG Board and acts as the liaison with C/CAG's State and federal legislative lobbyists.

In 2024, the C/CAG Board of Directors approved resolution 24-79 that included two changes to the Legislative Committee:

1. Allowing current Legislative Committee members to serve on the committee through the end of the Calendar year, even if their term as an elected official ended in November or early December. This was included as an option to ensure that there could be a quorum during a December meeting if members were no longer elected officials.
2. To allow for a 1-year appointment for a Legislative Committee member who ceases to be an

elected official, but still represents San Mateo County on a regional body that is relevant to C/CAG's mission.

Upon adoption, the C/CAG Board appointed Gina Papan, the MTC Commissioner representing the Cities in San Mateo County, to a one-year term.

At the November 13, 2025 C/CAG Legislative Committee meeting, staff presented a recommendation that would allow the C/CAG Board, at its discretion, to appoint one of the MTC Commissioners to the C/CAG Legislative Committee in a non voting capacity.

ANALYSIS

Over the past several years, there has been a growing need for alignment between local and regional legislative advocacy, particularly in preparation for major regional funding measures such as SB 63 and potential housing-related initiatives. Closer coordination with MTC will allow C/CAG to more effectively represent San Mateo County's interests in regional discussions, strengthen relationships with partner agencies, and ensure that local priorities are reflected in regional policy development. Therefore, staff recommends updating the composition of the Legislative Committee to include an MTC Commissioner. This change is intended to enhance coordination on regional legislative priorities while maintaining the Committee's current voting membership structure.

Staff proposes the following amendment:

- a) Delete the provision allowing a one-year appointment of a member of a Regional Body who is no longer an elected official.
- b) Add a non-voting seat for one of the San Mateo County MTC Commissioners, subject to appointment by the C/CAG Board of Directors upon recommendation or interest. This seat would not count towards quorum, and could not serve as Chair or Vice Chair.

Removing the provision of a one-year appointment provides a more flexible and adaptable structure for regional coordination rather than a temporary exception. This structure improves continuity and transparency in committee membership. This approach also preserves the existing 10-member voting structure while adding a formal mechanism for regional coordination through a MTC Commissioner's participation. There is precedent for this in that the Congestion Management and Environmental Quality Committee (CMEQ) currently has a seat for one San Mateo County MTC Commissioner.

Since the November 11, 2025 Legislative Committee, staff have added proposed language (highlighted in grey on Attachment 1) that would specify that the position would not be eligible to serve as the Chair or the Vice Chair of the Legislative Committee.

Attachment 1 has a redlined version of the proposed changes.

San Mateo County has two MTC Commissioners:

1. San Mateo County Chair David Canepa who represents the County. This seat is appointed by the County Board of Supervisors.
2. Gina Papan, former City of Millbrae City Councilmember, who represents the Cities of San Mateo County. This seat is appointed by the San Mateo County City Selection Committee, which is comprised of Mayors of all 20 incorporated cities/towns in San Mateo County.

Both MTC Commissioners were informed of this proposal prior to the November 13, 2025 Legislative

Committee meeting.

Attachment 2 has a table with the current Legislative Committee roster and the proposed changes.

There are multiple potential permutations that can accommodate this change.

1. One or both MTC Commissioners are already on the C/CAG Board of Directors, and that one or both would like to participate in the Legislative Committee.
2. None of the MTC Commissioners might be on the C/CAG Board of Directors, and one of them would like to participate in the C/CAG Legislative Committee.

Resolution 25-78 is included as Item 3.11 on the December 11, 2025 C/CAG Board of Directors Consent agenda, pending recommendation by the Legislative Committee.

MTC Commissioner Gina Papan, who represents the Cities in San Mateo County, submitted a letter of interest to be appointed to this position, if approved by the C/CAG Board of Directors. The Letter of Interest is included as Item 3.12 on the on the December 11, 2025 C/CAG Board of Directors Consent agenda.

EQUITY IMPACTS AND CONSIDERATIONS

The C/CAG Legislative Committee considers equity in its positions on legislation and has included equity language in the annual Legislative Priorities document for C/CAG Board review and approval. Decisions made in relation to transportation, housing, stormwater, and climate resilience have the potential to impact our most vulnerable communities in San Mateo County.

ATTACHMENTS

1. Redlined Resolution 25-78
2. Table 1: Legislative Committee Membership

RESOLUTION 25-78

RESOLUTION OF THE BOARD OF DIRECTORS OF THE CITY/COUNTY ASSOCIATION OF GOVERNMENTS OF SAN MATEO COUNTY SPECIFYING THE MEMBERSHIP REQUIREMENTS FOR THE LEGISLATIVE COMMITTEE

RESOLVED, by the Board of Directors of the City/County Association of Governments of San Mateo County (C/CAG); that,

WHEREAS, the C/CAG Board established the C/CAG Legislative Committee in its update to the C/CAG bylaws on September 12, 2013; and

WHEREAS, the C/CAG Legislative Committee provides advice and recommendations to the full C/CAG Board on all matters dealing with State legislation, ballot measures, and positions to take on specific bills during the active legislative year; and

WHEREAS, each calendar year, as the legislative session draws to a close and readiness for the next legislative session begins, C/CAG staff desire to establish continuity of participation in the Legislative Committee between State legislative sessions, while city council and supervisorial terms across San Mateo County may end; and

WHEREAS, C/CAG staff recommend, to support continuity for the C/CAG legislative cycle, that that the Legislative Committee continue to be comprised of eight elected officials from San Mateo County, and the C/CAG Chair and Vice Chair, for a total of ten Committee members, and that existing Legislative Committee members may continue to serve through the end of a calendar year in which they cease holding elective office; and

WHEREAS, C/CAG staff further recommend that, notwithstanding the foregoing, the Board of Directors may appoint a MTC Commissioner from San Mateo County to a non--voting seat on the Legislative Committee to facilitate communication and coordination on regional matters.

NOW THEREFORE BE IT RESOLVED, by the Board of Directors of the City/County Association of Governments of San Mateo County that:

1. The Legislative Committee shall be comprised of 100 voting members, including the C/CAG Chair and Vice Chair, who shall be San Mateo County local elected officials (City/Town Councilmembers or County Supervisors), subject to the exceptions in numbers ~~2 and 3~~ below.
2. Legislative Committee members may continue to serve through the end of a calendar year in which they cease holding elected office.
- ~~3. If a Legislative Committee member ceases to hold local elected office and continues to represent San Mateo County or the San Mateo County cities on a regional body integral to C/CAG's mission, the C/CAG Board of Directors may appoint that member to the C/CAG Legislative Committee, at the Board of Director's sole discretion, if the Board of Directors finds that such appointment is desirable for advancing C/CAG's policy goals. Any member of the Legislative Committee appointed pursuant to this authority shall serve one one-year~~

~~term at the Board of Director's discretion.~~

~~4. The Board of Directors, may, at its sole discretion, -appoint an MTC Commissioner that represents either San Mateo County or the Cities of San Mateo as a non-voting member. This non-voting position is in addition to the voting members, does not count towards quorum, and cannot serve as the either the Chair or the Vice Chair of the Legislative Committee.~~

PASSED, APPROVED, AND ADOPTED, THIS 11TH DAY OF DECEMBER 2025.

Adam Rak, Chair

Table 1: Proposed Changes

	Current		Option 1: Staff Proposal (1)	
TYPE	Seats	Member	Seats	Member
Voting	1	Elizabeth Lewis	1	No Change
Voting	1	Eddie Flores	1	No Change
Voting	1	Andrea Pappajohn	1	No Change
Voting	1	Stacey Jimenez (Committee Vice Chair)	1	No Change
Voting	1	Anders Fung	1	No Change
Voting	1	Lisa Gauthier	1	No Change
Voting	1	Greg Wright	1	No Change
Voting	1	Michael Salazar (C/CAG Vice Chair)	1	No Change
Voting	1	Adam Rak (C/CAG Chair)	1	No Change
Voting	1	Gina Papan (Committee Chair)	1	Vacant
Non	0	MTC	1	Vacant (2)
Total Seats	10		11	

(1) Assumes no other changes.

(2) Gina Papan has requested reappointment.

C/CAG AGENDA REPORT

Date: December 11, 2025

To: C/CAG Legislative Committee

From: Sean Charpentier, Executive Director

Subject: Nominate and elect a Chairperson and a Vice Chairperson for the C/CAG Legislative Committee for 2026.

(For further information, contact Matt Petrofsky at mpetrofsky@smcgov.org)

RECOMMENDATION

That the C/CAG Legislative Committee nominate and elect a Chairperson and a Vice Chairperson for the C/CAG Legislative Committee for 2026.

FISCAL IMPACT

None

SOURCE OF FUNDS

N/A

BACKGROUND

Each year, the C/CAG Legislative Committee (Committee) nominates and elects a Chairperson and Vice Chairperson of the Committee for the calendar year.

Staff recommends the Committee to elect a Chairperson and a Vice Chairperson to serve for the 2026 legislative session, through December 2026.

Staff proposes the following process, which would start with the nomination and election of a Chair first and then the Vice-Chair second.

1. Committee members nominate candidates for the Chair.
2. Staff add names to voting table. See Attachment 1.
3. Staff call roll where each committee member would identify a choice for Chair.
4. Staff will add votes to Vote Table (a yes vote equals "1"), tally the votes, and the top vote recipient would be the next Chair. If there is a tie, a tie breaker vote would be held among the tied top scoring candidates.
5. Repeat process for Vice Chair.

EQUITY IMPACTS AND CONSIDERATIONS

This item is necessary for the administration/operations of C/CAG.

ATTACHMENTS

1. Voting Table

C/CAG AGENDA REPORT

Date: December 11, 2025

To: City/County Association of Governments of San Mateo County Legislative Committee

From: Sean Charpentier, Executive Director

Subject: Review legislative update and, if appropriate, recommend approval of C/CAG legislative policies, priorities, or positions. (A position may be taken on any legislation, including legislation not previously identified in the legislative update. Action is only necessary if recommending approval of a policy, priority, or position.)

(For further information, contact Matt Petrofsky at mpetrofsky@smcgov.org)

RECOMMENDATION

C/CAG staff recommend that the C/CAG Legislative Committee review the legislative update and, if appropriate, recommend approval of C/CAG legislative policies, priorities, or positions. (A position may be taken on any legislation, including legislation not previously identified in the legislative update. Action is only necessary if recommending approval of a policy, priority, or position.)

FISCAL IMPACT

N/A

SOURCE OF FUNDS

N/A

BACKGROUND

The C/CAG Legislative Committee receives monthly written reports and oral briefings from C/CAG's State legislative advocate, Shaw Yoder Antwih Schmelzer & Lange (Consultant). Important legislative topics and any votes on positions taken or other actions recommended by the Legislative Committee to the C/CAG Board are reported to the full C/CAG Board through this item.

At Legislative Committee meetings, held prior to the Board meetings, the Committee will mainly receive updates from the Consultant on State budget and any additional information from Sacramento on bills discussed in the attached C/CAG Legislative Update. In addition, the consultant may discuss transportation or other program funding and changes in legislative leadership and committee assignments.

The attached report (Attachment 1) from the Consultant may include various updates from Sacramento with respect to the legislative timelines, State Budget, changes in leadership and committee rosters and chairs, State grant programs, recent committee hearings, and bill progress of interest to C/CAG since

the Committee and Board last met.

Attachment 1 has an updated report from Shaw Yoder Antwih Schmelzer & Lange.

Staff will also prepare a presentation of ongoing/upcoming legislative items to consider with the following topics:

1. Scheduling in person visit to Sacramento.
2. Ongoing/new potential Legislation
 - a) SB 79
 - b) AB 650- (Papan RHNA reform, vetoed by Governor).
 - c) E Bikes
 - d) Other???
3. Potential Budget Requests

Staff will provide an update at the C/CAG Legislative Committee and C/CAG Board meetings.

EQUITY IMPACTS AND CONSIDERATIONS

The C/CAG Legislative Committee considers equity in its positions on legislation and has included equity language in the annual Legislative Priorities document for C/CAG Board review and approval. Decisions made in relation to transportation, housing, stormwater, and climate resilience have the potential to impact our most vulnerable communities in San Mateo County.

ATTACHMENTS

1. C/CAG Legislative Update, October 31, 2025 from Shaw Yoder Antwih Schmelzer & Lange

Below are informational links:

- [Recent Joint ABAG MTC Legislation Committee Agendas](#)
- [California State Association of Counties \(CSAC\) bill positions and tracking](#)
- [California Associations of Councils of Government \(CALCOG\) bill tracking](#)
- Full Legislative search is available for specific bills at <http://leginfo.legislature.ca.gov/>
- [2025 California State Calendar of Legislative Deadlines](#)

San Mateo County Delegation

- [Legislation from Assemblymember Marc Berman](#)
- [Legislation from Assemblymember Diane Papan](#)
- [Legislation from Assemblymember Catherine Stefani](#)
- [Legislation from Senator Josh Becker](#)
- [Legislation Senator Scott Wiener](#)
- Bill Tracker for C/CAG by SYASL: [C/CAG Bill Tracking](#)
- Current client roster for Shaw Yoder Antwih Schmelzer & Lange - <https://syaslparkers.com/clients/>



December 1, 2025

To: Board of Directors
City/County Association of Governments of San Mateo County

From: Matt Robinson, Andrew Antwih and Lizzie Cootsona
Shaw Yoder Antwih Schmelzer & Lange

Re: **STATE LEGISLATIVE UPDATE – December 2025**

Legislative Update

As we previously reported, the Legislature recessed the first year of the two-year 2025-26 Legislative Session on September 13, entering interim recess. Before recessing, the Legislature sent nearly 800 bills to the Governor for his consideration in the final weeks of the legislative session. This final raft of bills is a subset of the 2,350 bills introduced by legislators in 2025. The Governor had until October 13 to sign or veto the bills that comprise this final tranche.

The Legislature will reconvene on January 5, 2026 for the start of the second year of the two-year session. Any two-year bills introduced in 2025 that are still in their first house (House of Origin) will need to be heard in policy committees by January 16, 2026, and passed out of their House of Origin by January 31, 2026. For bills newly introduced in 2026, the last day to submit bill requests to the Office of Legislative Counsel is January 23, 2026, and the deadline for bill introductions is February 20, 2026. For information about key legislative and budget deadlines for next year, please see the tentative 2026 Legislative Calendar [here](#).

Update on Upcoming Senate Leadership Transition

In mid-September, Senate President Pro Tempore Mike McGuire (D-North Coast) announced that he would step down as leader of the State Senate on an earlier timeline than initially anticipated. Effective November 17, 2025, Senator Monique Limón (D-Santa Barbara) officially began transitioning into the role of Senate Pro Tem; her official swearing-in ceremony is set for January 5 when the Legislature returns to Session in Sacramento.

We expect Senator Limón will announce changes in leadership and key committee roles over the next several weeks. While the scope of these changes is not yet known, they could include changes to committees of interest to CCAG, including the Senate Budget and Fiscal Review Committee (and its subcommittees), Senate Appropriations Committee, Senate Housing Committee, Senate Local Government Committee and Senate Transportation Committee.

Legislative Analyst's Office Budget Projection

In mid-November, the Legislative Analyst's Office released its [annual report](#) for the upcoming budget year, projecting a \$18 billion budget deficit for the 2026-27 fiscal year. This initial formal assessment of the state's financial health signals another tough year for state and local programs. The deficit is about \$5 billion larger than the administration's June estimate, despite revenue improvements. This is due to constitutional spending rules under Proposition 98 (1988) and Proposition 2 (2014), which nearly offset revenue gains. In their report, the LAO recommends that the Legislature address the budget problem through a combination of ongoing solutions—namely, achievable spending reductions and/or revenue increases. The deadline for the Governor to submit his proposed budget is January 10, 2026. It is worth noting that the Administration's fiscal projections often significantly differ from the LAO's.

Results of Recent California Carbon Auction

The November 19 quarterly auction, which was the first since Gov. Gavin Newsom signed a 15-year extension of the Cap-and-Trade program into law in September, saw prices settle at \$28.32 per ton of carbon. That brought in roughly \$840 million for the state, \$150 million less than the proceeds from last November's auction. As part of the upcoming process for setting the state's budget for the next fiscal year, lawmakers will need to decide how to allocate the part of the program's revenues they reserve each year for use at their discretion.

As a reminder, the legislation extending this program effectively established priority tiers for the GGRF appropriations outlined in the Cap-and-Trade Expenditure Plan. Off the top, the legislation appropriates GGRF revenue for a variety of backfills and administrative expenses – “Tier 1.” The legislation then appropriates \$1 billion in GGRF revenue for high-speed rail and \$1 billion in GGRF revenue for the Legislature's discretionary priorities – “Tier 2.” Then, the legislation appropriates nearly \$2 billion for the historic continuous appropriations, including AHSCP – “Tier 3.” Importantly, if Cap-and-Trade doesn't raise enough GGRF to fund Tier 1 and Tier 2 programs at the levels prescribed, the funds for “Tier 3” programs will be decreased proportionally. In explicit terms, if Cap-and-Trade fails to bring in \$4.2 billion in proceeds, the AHSCP will receive less than \$800 million.

2026 Ballot Measures to Watch

Well-funded interest groups are beginning to file proposed ballot initiatives for the 2026 statewide ballot, including the following three proposed measures for 2026, which are particularly relevant to CCAG. Two are currently in circulation for signature gathering, while a third was placed on the ballot by the Legislature:

CEQA and Project Approval Timelines

The "Building an Affordable California Act" was submitted for a title and summary on October 21 by a coalition of business interests led by the California Chamber of Commerce. The measure would impose new statutory timeframes for the environmental review and approval of a broad swath of proposed projects, including all road and highway projects, mass transit projects that include “fixed guideways” (i.e. rail and bus rapid transit), and electric vehicle charging projects. Qualifying transportation projects must have a project labor agreement or use a “skilled and trained workforce” as defined by the Public Contract Code. The measure would impose new, strict timelines for environmental review and project approval by public agencies.

Local Tax Measure Approval Thresholds

Over the summer, the Attorney General issued a title and summary for a measure proposed by the Howard Jarvis Taxpayers Association. Per the title, the initiative constitutional amendment “limits ability of voters to raise revenues for local government services” by raising the vote approval threshold requirement for such ballot measures from a simple majority to two-thirds. The measure also limits real estate transfer taxes in charter cities and overturns existing voter-approved property-related taxes that do not comply with these requirements two years after the measure is enacted.

A related measure that the Legislature previously placed on the 2024 statewide ballot, but subsequently moved to 2026, is ACA 13 (Ward). This Assembly Constitutional Amendment would require measures that increase voter approval thresholds to be passed by the same threshold. For example, the Howard Jarvis measure would need to be approved by two-thirds of voters to take effect under ACA 13.

Two-Year Bills with Positions

SB 239 (Arreguín) Brown Act Teleconferencing Advisory Bodies – SUPPORT REQUEST AMENDMENTS

This bill would authorize a subsidiary body to use alternative teleconferencing provisions and would impose requirements for notice, agenda, and public participation. The bill would require the subsidiary body to post the agenda at the primary physical meeting location. The bill would require the members of the subsidiary body to visibly appear on camera during the open portion of a meeting that is publicly accessible via the internet or other online platform and would require the subsidiary body to list a member of the subsidiary body who participates in a teleconference meeting from a remote location in the minutes of the meeting. The bill would require the legislative body that established the subsidiary body electing to use teleconferencing pursuant to these provisions to establish the subsidiary body by charter, ordinance, resolution, or other formal action to make specified findings by majority vote, before the subsidiary body uses teleconferencing for the first time and every 12 months thereafter. The bill would require the subsidiary body to approve the use of teleconference by a two-thirds vote before using teleconferencing. Elected officials serving on a subsidiary body would be required to post their location and open the location to the public when participating remotely. **This bill was moved to the inactive file in the Senate and is now a two-year bill.** To see the votes on this bill, please click [here](#).

SB 601 (Allen) Waste Discharge – OPPOSE

This bill expands the NPDES/WDR permits under the Porter-Cologne Water Quality Control Act to cover previously unregulated waterways as defined by the Clean Water Act, now including “nexus waters” to essentially mean any waters of the state not designated as navigable under federal law, except for wetlands, which are protected under the State Wetland Policy. The bill would thereby significantly increase the types and number of regulated waterways and the costs to municipalities of implementing new water quality objectives for the expanded nexus waters. Importantly, it would also expand citizen suit provisions under the Porter-Cologne Water Quality Control Act applicable to all newly regulated nexus waters, creating significant risk of liability and associated costs to municipalities and public utility rate payers. **This bill was made a two-year bill in the Assembly Appropriations Committee.** To see the votes on this bill, please click [here](#).

AB 259 (Rubio) Brown Act Teleconferencing – SUPPORT

Existing law authorizes local agencies to use teleconferencing for board/council members under certain circumstances (illness, caring for others, travel, etc.) as long as a quorum of the members participate in person from the same location identified on the agenda and that the location is open to the public and is within the local agency's jurisdiction. Existing law establishes limits on the number of meetings members may participate in via teleconference to two meetings per year if the legislative body regularly meets once per month or less. These provisions currently sunset on January 1, 2026. This bill would extend the sunset date and the alternative teleconferencing procedures until January 1, 2030. **This bill did not meet the policy committee deadline and is a two-year bill.** To see the votes on this bill, please click [here](#).

For a full list of bills we are tracking for C/CAG, please click [here](#).

C/CAG AGENDA REPORT

Date: December 11, 2025

To: C/CAG Legislative Committee

From: Sean Charpentier, Executive Director

Subject: Review and approve a recommendation to the C/CAG Board to adopt the C/CAG Legislative Policies for 2025.

(For further information or response to questions, contact Matt Petrofsky at mpetrofsky@smcgov.org)

RECOMMENDATION

That the C/CAG Legislative Committee review and approve a recommendation to the C/CAG Board to adopt the C/CAG Legislative Policies for 2025.

FISCAL IMPACT

None

BACKGROUND

Annually, staff shares a proposed updated version of the C/CAG Legislative Policies for the coming year. Staff worked with C/CAG's legislative consultant, Shaw Yoder Antwih Smeltzer & Lange, to review and update the 2024 Legislative Policies document. Staff is providing a reorganized version of the Legislative Policies document, which reflects changes to policy categories based on earlier suggestions from Committee Member Salazar and including additional recommended updates from a Legislative Ad Hoc Committee meeting held in December, which included Members Salazar, Rak, and Fung, to move the document towards finalization for the 2025 legislative session.

At the March 13, 2025 meeting, the Committee briefly reviewed the proposed revisions to the Legislative Policies document. Prior to the meeting, Chair Papan suggested additional changes to the document in writing to C/CAG staff, and the Committee and staff attempted to review her recommended changes during the meeting. Due to time constraints, the Committee decided to postpone additional discussion and consideration of the final Legislative Policies document until the April 10, 2025 meeting. The current draft document is provided as Attachment 1 to this staff report.

With approval of recommendation from the Committee, the 2025 C/CAG Legislative Policies document (with any amendments) will be presented to the C/CAG Board during the April 10 meeting for consideration of adoption.

EQUITY IMPACTS AND CONSIDERATIONS

The C/CAG Legislative Committee considers equity in its positions on legislation and has included equity language in the annual Legislative Policies document for C/CAG Board review and approval. Decisions made in relation to transportation, housing, stormwater, and climate resilience have the

potential to impact our most vulnerable communities in San Mateo County.

ATTACHMENT

1. Final Draft 2025 C/CAG Legislative Policies – Clean

2025 C/CAG LEGISLATIVE POLICIES

(Draft: April 10, 2025 C/CAG Legislative Committee and Board meetings)

POLICY #1 - PROTECT AND ENHANCE LOCAL REVENUE AND OPPOSE INCREASES TO LOCAL COSTS.

- 1.1 Support State and regional stakeholders and initiatives that protect and/or increase local revenues.
- 1.2 Work toward aligning State and regional disadvantaged community screening tools with San Mateo County communities' needs.
- 1.3 Support appropriate new State and local funding for economic development and affordable housing.
- 1.4 Pursue and support efforts that direct State and regional funds equitably to ensure a return to source.
- 1.5 Ensure that all State mandates and delegated responsibilities are fully reimbursed and oppose unfunded mandates.

POLICY #2 – STRENGTHEN LOCAL GOVERNMENT AND LAND USE AUTHORITY.

- 2.1 Support State actions that provide funding for local agencies to plan, incentivize, fund and mitigate for future housing development.
- 2.2 Monitor, evaluate, and engage in efforts to seek authorizing legislation and voter approval for regional funding measures for affordable housing.
- 2.3 Support State actions that allow flexibility for local agencies to pool resources and share credit on their housing production reports.
- 2.4 Oppose State actions that would withhold funding (including transportation funds) from jurisdictions based on Housing Element Compliance and housing production performance outcomes.
- 2.5 Monitor legislation and ballot initiatives that impact local housing and land-use authority and oppose legislation that would restrict or limit or reduce a local government's authority regarding land-use decisions.
- 2.6 Support legislation that identifies revenue to fund airport/land use compatibility plans.
- 2.7 Support constitutional amendments and legislation that reduce the vote thresholds for special purpose taxes and fees and that maintain or expand flexibility for expenditures.
- 2.8 Oppose constitutional amendments that increase the threshold for voter approval requirements above a 50% majority for revenue measures or that impose burdensome restrictions on state and local government's ability to raise revenues.
- 2.9 Monitor and Support Brown Act reforms that provide flexibility, facilitate public engagement, provide greater control over un-protected meeting interruption, and allow for transparent, accessible, and participatory remote public meetings; with the goals of increasing participation from board members, committee members, and the public; and reducing vehicle miles traveled.
- 2.10 Pursue opportunities to protect cities by improving housing element approval processes through HCD.

POLICY #3 - PROTECT WATER QUALITY AND SUPPORT SUSTAINABLE WATER AND STORMWATER MANAGEMENT.

- 3.1 Focus efforts on securing additional revenue sources and achieving cost effectiveness for both C/CAG and its member agencies in meeting State- and federally-mandated stormwater compliance and water supply and conservation efforts.
 - a. Advocate for funding to support implementation of San Mateo County Stormwater Resource Plan, San Mateo County Sustainable Streets Master Plan, San Mateo County Regional Collaborative Program, and local Green Infrastructure Plans.
 - b. Advocate for inclusion of water quality and stormwater management as a priority for funding in state resources and climate bonds.
 - c. Track, advocate, and pursue resources for stormwater management, potable water

- recycling and conservation in State and Federal grant and loan programs.
 - d. Work with legislators to pursue additional funding for multi-benefit stormwater projects in San Mateo County related to C/CAG’s countywide planning work (including regional stormwater capture projects, sustainable streets projects, integrated water management and climate resilience infrastructure and green schoolyards).
 - e. Coordinate funding efforts with the San Mateo County Flood and Sea Level Rise Resiliency District (OneShoreline) and C/CAG’s member agencies as appropriate.
 - f. Support mechanisms that allow credit trading approaches for stormwater management and water quality improvement.
 - g. Support the Bay Area Water Supply and Conservation Association (BAWSCA) efforts in the protection of water user rights for San Mateo County users.
- 3.2 Advocate to support legislative strategies towards achieving long-term reductions in harmful bacteria, trash, plastics, mercury, PCBs, and other pollutants discharging to the Bay and ocean as well as strategies to reduce flooding, recharge groundwater, adapt to a changing climate, and otherwise enhance the health and resiliency of local communities.
- a. Support efforts to secure statewide legislation mandating abatement of polychlorinated biphenyls (PCBs) in building materials prior to demolition of relevant structures, in accordance with requirements in the San Francisco Bay Regional Water Quality Control Board’s Municipal Regional Permit.
 - b. Pursue and support efforts that control pollutants at the source and extend producer responsibility, especially regarding trash control and emerging contaminants of concern.
 - c. Support efforts to place the burden/ accountability of reporting, managing, and meeting municipal stormwater requirements on the responsible source rather than the cities or county.
 - d. Advocate for integrated, prioritized, and achievable stormwater regulations that protect water quality and beneficial uses and account for limitations on municipal funding.
 - e. Pursue and support pesticide and rodenticide regulations that protect water quality and reduce pesticide toxicity.

POLICY #4 - PROTECT AND SUPPORT TRANSPORTATION FUNDING AND POLICIES ALIGNED WITH C/CAG’S PRIORITIES.

- 4.1 Maximize the Bay Area’s and San Mateo County’s fair share of overall State revenue and any State General Fund surplus revenue invested in local/regional transportation.
- 4.2 Support efforts that protect transportation revenues from being pledged, transferred, or used for non-transportation purposes.
- 4.3 Monitor and engage in the planning for and potential implementation of new transportation funding sources, including identifying viable alternatives to the gas tax; and regional proposals to study congestion pricing.
- 4.4 Monitor legislation related to the California high-speed rail project and advocate for funding as it affects the San Mateo County region.
- 4.5 Support legislation that identifies funding for active transportation, complete streets, and bike/pedestrian infrastructure projects, including multi-benefit projects that integrate transportation improvements with green stormwater infrastructure, and climate goals.
- 4.6 Support efforts to secure the appropriation and allocation of “cap and trade” revenues for investment in and sustainable communities, clean transportation, urban greening, and clean energy projects within San Mateo County.
- 4.7 Support or sponsor efforts that finance and/ or facilitate operational improvements on the state highway system and highway corridors in San Mateo County, including the 101

- Express Lanes project and the 101/92 Interchange.
- 4.8 Monitor implementation of bridge toll programs and advocate for an appropriate share of new revenues for projects in San Mateo County.
 - 4.9 Monitor, evaluate, and engage in efforts to seek authorizing legislation and voter approval for regional funding measures for transportation to ensure that it is supportive of San Mateo County’s mobility needs and priorities.
 - 4.10 Support efforts that incentivize ridership and improve integration & connectivity among Bay Area transit systems. Monitor legislation that promotes transit-oriented development.
 - 4.11 Support policies, including expanding community broadband access and technological advancements to encourage telecommuting, and others aimed at reducing vehicle miles traveled and associated traffic congestion by reducing the share of commuting by single-occupant vehicles.
 - 4.12 Support efforts to improve the performance and utilization of high-occupancy vehicle (HOV) and express lanes.
 - 4.13 Monitor or support legislation improving bicycle and pedestrian safety.
 - 4.14 Support legislation that would amend Government Code Section 65089.20 to increase the maximum voter-approved vehicle license fee from its existing \$10 to enhance revenue for congestion and pollution mitigation programs.
 - 4.15 Support and monitor efforts to facilitate the deployment of transformative transportation and mobility technologies, including autonomous vehicles, with the goal of accelerating safety, mobility, environmental, equity and economic benefits. Additionally, ensure strong federal vehicle safety standards while also preserving the ability of state and local agencies to continue to set policies governing the operation of vehicles on highways and local roads, regardless of whether they are driven autonomously or manually.
 - 4.16 Support legislation that streamlines public agency project delivery, including simplifying streamlining CEQA, and accelerating project permit approvals.

POLICY #5 - SUPPORT BOLD CLIMATE PROTECTION ACTION, GREENHOUSE GAS REDUCTION, AND ENERGY CONSERVATION AND RESILIENCE LEGISLATION

- 5.1 Support incentive approaches toward implementing AB 32 (California Global Warming Solutions Act of 2006), SB 32 (extension of the target date and goals), and AB 398 (Cap and Trade), and legislation that supports electrification of infrastructure and the adoption of alternative fuel technologies.
- 5.2 Support legislation requiring the state to survey collect, and make public greenhouse gas and other emission data, and publish community-scale emission inventories for local governments, statewide.
- 5.3 Monitor the regulatory process for implementing SB 743 (Evaluation of Transportation Impacts in CEQA) and impacts the regulations may have on congestion management plans.
- 5.4 Support legislation that would require recording of vehicle miles of travel (VMT) annually as part of vehicle registration and initiatives that provide no-cost VMT and vehicle class data from the DMV to cities to evaluate trends in community greenhouse gas emissions and transit project outcomes.
- 5.5 Support efforts that ensure continued funding and oppose efforts that threaten ratepayer-funded local government partnerships to foster energy efficiency, electrification, and resilience, or expand funding for generation and use of renewable and/ or clean energy sources (wind, solar, etc.).
- 5.6 Work to initiate legislation or grants that provide new funding and incentives for building energy electrification, transition to electric vehicles, or other initiatives to support transition to State and regional (CARB and BAAQMD) greenhouse gas reduction goals.

- 5.7 Support funding for electric vehicle and bike charging infrastructure, electric power storage capacity, and rebates for electric vehicle purchase.
- 5.8 Support legislation for C/CAG's goals common with Peninsula Clean Energy (PCE), Bay Area Water Supply and Conservation Agency (BAWSCA), and One Shoreline, and oppose legislation that does not.
- 5.9 Support State, regional, and local grid reliability plans , expanded communication with utility customers, and streamlining of permit and energization processes.

POLICY #6 – ADVANCE THE GOALS OF EQUITY AND INCLUSION

- 6.1 Support/advocate for legislation that advances the goals and actions in C/CAG's Equity Assessment and Action Plan, and projects and programs in C/CAG's Community Based Transportation Plans.
- 6.2 Support legislation that supports equity efforts to ensure that all households can participate in and benefit from the transition to clean energy, water conservation, and access to affordable housing and transportation.

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